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STATE OF CONNECTICUT  
OFFICE *of the* STATE COMPTROLLER  
165 Capitol Ave.  
Hartford, CT 06106

## MEMORANDUM NO. 2026-02

JANUARY 29, 2026

### TO THE HEADS OF ALL STATE AGENCIES

**Attention:** **Agency Heads, Chief Administrative and Fiscal Officers, Business Managers, Payroll and Human Resource Officers**

**Subject:** **Policy and Procedures of the Office of the State Comptroller**

#### **I. PURPOSE**

The purpose of this memorandum is to provide a list of agency responsibilities required by the Office of the State Comptroller (OSC). The reports described in the following paragraphs are recurring reports which agencies are required to submit to the Comptroller. Note: Any report required by the Office of the State Comptroller or any division thereof, which is not mentioned in the following paragraphs, is still required.

#### **II. AUTHORITY**

Section 3-112 of the Connecticut General Statutes and specific references for reports.

#### **III. REPORTING REQUIREMENTS**

The State Accounting Manual (SAM) chapter regarding OSC Reporting provides further reference on these topics. Where specified below, more information on a report may be found on the Office of the State Comptroller Manuals Page at <https://osc.ct.gov/manual/>. Comptroller's Memoranda may be found on the Office of the State Comptroller Memos Page at <https://osc.ct.gov/memos/>.

##### **A. Quarterly Reports**

###### **Accounts Receivable - UCONN Health Center**

This report is required at the end of each quarter and should be submitted no later than the **25th of January, April, July, and October**. This report is the "book value of accounts receivable that are estimated as collectible at The John Dempsey Hospital and for its clinical programs at the UCONN Health Center in Farmington". Reference paragraph 3.1 of the OSC Reporting section of SAM.

###### **Calculation of Taxable Benefits of Non-Business Use of State-Provided Vehicles**

The Comptroller's Memorandum - Calculation of the Taxable Benefit of the Non-Business Use of State-Provided Vehicles, Current Calendar Year, provides instructions for state employees who commute in or use a state vehicle for personal business, as certain tax consequences may result. Agencies must maintain the records necessary to properly substantiate the dollar value of the vehicle use benefit for the period November 1 through October 31 of each year (special accounting period). A quarterly reporting of these taxable benefits must be recorded on the Comptroller's payroll record for the employee. The quarterly reports are due **February, May, August, and November**. Agencies are reminded that upon the termination of an employee, his or

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her payroll record must be updated with the employee's final payroll check for the taxes due on this fringe benefit. Reference paragraph 3.2 of the OSC Reporting section of the SAM.

### **B. Semi-Annual Reports**

#### **Estimates of Revolving Fund Requirements (Commissioner of Administrative Services)**

The report, in memorandum form, shall be the amount the Commissioner of Administrative Services "estimates to be the requirements of state agencies for the twelve months immediately succeeding" for those items and services to be purchased for them by the Commissioner of Administrative Services through the General Services Revolving Fund. The reports as of **June 30** are due **July 20** and report as of **November 30** are due **December 20**. Reference Paragraph 4.1 of the OSC Reporting Section of SAM.

### **C. Fiscal Year Reports**

#### **Fringe Benefit Cost Recovery Rate**

A memorandum issued by the Comptroller's Office in **July** of each fiscal year gives agencies the fringe benefit cost recovery rates for Unemployment Compensation and the various retirement plans to be used for the fiscal year. All personal service expenditures from Federal, Private Grants and funds other than the General Fund and Correction Industries Internal Service Fund are subject to fringe benefit cost recovery. Recoveries of Medical Insurance, FICA/Medicare and Social Security, and Group Life Insurance costs will be based on the actual cost of providing the benefit.

#### **Fiscal Year End Instructions**

A memorandum issued in **April** by the State Comptroller advises agencies of the year end due dates and instructions for Receipts, Appropriations, Purchase Orders, Contracts and Vendor Payments, Chartfield Request Changes, Accounts Payable, Payrolls, GL Journal Corrections, Statewide GAAP Closing, Asset Management and Inventory, Schedule of Federal Financial Assistance, and Federal and other than Federal Grant Receivables, instructions on handling Negative Balances, and Cash Held Journals.

### **D. Annual Reports**

#### **Cash Management Improvement Act (CMIA) Annual Report**

All agencies operating major federal programs covered by the CMIA Treasury/State Agreement must report federal/state interest liability on an annual basis. The federal reporting deadline is **December 31**. An annual memorandum will be sent to agencies with covered programs outlining the reporting requirements, including filing deadlines. Reference paragraph 5.2 of the OSC Reporting section of SAM.

#### **Cost Allocation Plans/Indirect Cost Proposals**

All agencies receiving Federal or any other grants, or private funds, etc., must prepare an indirect cost proposal or cost allocation plan for each fiscal year of the grant. Within six months after the close of each fiscal year, agencies should send the proposal or plan to their cognizant Federal department or agency for approval. Please forward a copy of the proposal or plan to the State Comptroller's Budget and Financial Analysis Cost Unit. Federal approval will allow the State to recover both agency and statewide indirect costs as permitted by Federal regulations. The proposal or plan is due **December 31**. Reference the Indirect Costs and Fringe Benefit Cost Recovery Manual and paragraph 5.3 of the OSC Reporting Section of SAM.

#### **Dog Tag Sales (Department of Agriculture)**

Report of total income and number of tags or plates sold for the fiscal year ended **June 30**. Report the cost of the tags, any expenses incidental to their distribution to town clerks, and expenses due

to enforcement of CGS Chapter 435. The report is due **September 30**. Reference paragraph 5.4 of the OSC Reporting section of SAM.

#### **Federal Financial Assistance Reporting Package (SEFA)**

The information in this package is used to meet the requirements of the Federal Single Audit Act. The Federal Financial Assistance Reporting Package is due **September 30**. Reference paragraph 5.5 of the OSC Reporting section of SAM. SEFA Forms can be found at <https://osc.ct.gov/forms/schedule-of-federal-awards-sefa/>.

#### **Agency Bank Accounts**

Each agency will report to the Treasurer and to the Comptroller all bank accounts held by the agency as of **June 30**. The report is due **September 1**. Reference paragraph 5.6 of the OSC Reporting section of SAM.

#### **Funds Awaiting Distribution**

Agencies with a balance in the 34003 Fund as of **June 30** must provide a report. In memorandum form, the agency should state that the 34003 Fund has been reconciled and that any required corrections have been requested. This report must be submitted to the Comptroller's Budget & Financial Analysis Division no later than **July 31**. Reference paragraph 5.7 of the OSC Reporting section of SAM.

#### **Internal Control Questionnaire**

The Internal Control Questionnaire and Confirmation of Completion must be completed, by **June 30**, and kept at the agency, saved to a secured folder. The review of these questions is to be documented by a report noting any weaknesses along with recommendations for solutions. Whenever remedial action is required, the agency should prepare and implement an action plan to correct the deficiency. The completed internal control questionnaire remains at the agency and is made available upon request by any auditing agency. Reference most recent Comptroller's Memorandum - Annual Completion of Internal Control Questionnaire.

Agencies should access and complete the internal control questionnaire on-line. Agencies may find it useful to distribute sections of the questionnaire to the appropriate business area managers or designee for completion. At the end of the questionnaire, there is a form that the agency head and business manager must sign to confirm that the information entered into the questionnaire is complete and accurate. Reference paragraph 5.8 of the OSC Reporting section of SAM.

#### **Petty Cash Fund Report**

Petty Cash Fund Reports as of **June 30** are to be submitted to OSC [osc.pettycash@ct.gov](mailto:osc.pettycash@ct.gov) no later than **August 1**. Reference paragraph 5.9 of the OSC Reporting section of SAM and Comptroller's Memorandum - Annual Petty Cash Fund Report.

#### **Annual Report of all Real and Personal Property**

The Asset Management/Inventory Report/GAAP Reporting Form (CO-59) and CO- 648B Summary Motor Vehicle Report. Both reports are as of **June 30** and are due **October 1**. The CO-59 form should be completed electronically through the OSC's website and questions can be submitted to [osc.co-59@ct.gov](mailto:osc.co-59@ct.gov). The Office of the State Comptroller recommends completing the form online before the October 1 deadline and will begin accepting the CO-59s in July. Reference paragraph 5.10 of the OSC Reporting Section of the SAM and the OSC Property Control Manual.

#### **E. Annual Fund Transfers**

##### **Employment Security Special Administration Fund (Department of Labor) - 12032**

Report any balance in excess of \$500,000 plus approved commitments as of **June 30** each year. The excess is appropriated to the Unemployment Compensation Fund (Unemployment Trust

Fund). The report, in the form of a letter, should be approved by the Secretary of the Office of Policy and Management and by the Governor. Reference paragraph 6.1 of the OSC Reporting section of SAM.

#### **Industrial Fund (Vocational Education) – 21003**

A report showing the balance in excess of \$500,000 as shown by adding the Cash Balance, Inventory of Manufactured Articles, Material on Hand & In Process, and Bills Receivable less a deduction for Obligations as of **June 30**. The report is required on or before **March 31**, as funds get swept on April 1. The report, in the form of a letter, should be approved by the Secretary of the Office of Policy and Management and by the Governor. Reference paragraph 6.2 of the OSC Reporting section of SAM.

#### **GAAP Closing Package**

GAAP closing package is due **September 2**. Reference the form with instructions at OSC Forms, <https://osc.ct.gov/forms/>.

#### **Medicare Cost Reports**

The State Comptroller's Federal Accounting and Reporting unit within the Budget & Financial Analysis (BFA) Division prepares annual Medicare cost reports for three Department of Mental Health and Addiction Services facilities and one skilled nursing facility for the Department of Veterans Affairs. Guidance for completing the report is provided by the Centers for Medicare & Medicaid Services (CMS) and is available on the CMS website, <https://www.cms.gov/>. Facilities enrolled in the Medicare program are required to submit the cost report annually to CMS by **November 30<sup>th</sup>**. To meet this deadline, OSC will request the Medicare cost report information from providers to be submitted to BFA by **September 15<sup>th</sup>**.

#### **IV. MANUALS and MEMORANDA**

Agencies are to ensure that uniform procurement and accounts payable procedures exist and are supported by proper internal controls. Agencies must meet accounting requirements mandated by the State Accounting Manual (SAM), OSC Property Control Manual, the Comptroller's Internal Control Guide, and the Comptroller's Memorandum -Internal Controls and Accounting Standards for Financial Transactions. Comptroller

Memoranda on subjects previously covered in manuals supersede the coverage of the subject in manuals.

#### **List of Manuals Issued by the State Comptroller**

The manuals listed below may be found on the Office of the State Comptroller Manuals Page at <https://osc.ct.gov/manual/> and are applicable to all state agencies unless exempt by statute.

- State Accounting Manual
- Internal Control Guide
- State of Connecticut Property Control Manual
- Indirect Cost and Fringe Benefit Cost Recovery Manual
- State of Connecticut P-Card Program Manual
- Accounting Procedures Manual - Trustee Accounts
- Union-Funded Travel Procedures
- State of Connecticut Tuition Reimbursement Program
- Fuel Card Policies and Guidelines
- Fuel Cardholder Work Rules

Agencies are to develop and maintain agency specific procedures implementing the above manuals. These procedures are to be kept on file at the agency and made available to the Auditors of Public Accounts and the Office of the State Comptroller upon request.

**List of Memoranda Issued by the State Comptroller**

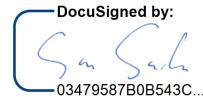
The memoranda listed below may be found on the Office of the State Comptroller Memoranda Page at <https://osc.ct.gov/memos/>. To ensure timely awareness of newly released memoranda, agencies may sign up for the mailing list at [https://osc.ct.gov/agencies/OSC\\_NEWS\\_INDEX.aspx](https://osc.ct.gov/agencies/OSC_NEWS_INDEX.aspx).

- FY Fiscal Year End Instructions
- Calculation of the Taxable Benefit of the Non-Business Use of State-Provided Vehicles, Current Calendar Year
- Annual Petty Cash Fund Report
- Annual Completion of Internal Control Questionnaire
- Annual Asset Management/Inventory Report/GAAP Reporting of all Real and Personal Property
- Fiscal Year Fringe Benefit Recovery Rates
- Fiscal Year Workers' Compensation Cost Recovery Reimbursement Rates
- Workers' Compensation Costs
- Statewide Cost Allocation Plan (SWCAP)

**V. COMMENTS AND QUESTIONS**

Please refer to the Calendar attachment and reach out to the "Submitted To" entity with questions specific to a report.

Otherwise, general comments or questions concerning this memorandum may be directed to the Office of the State Comptroller, Central Accounts Payable Division at [osc.apd@ct.gov](mailto:osc.apd@ct.gov).



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**CALENDAR**

<b>Due Date</b>	<b>Report Of</b>	<b>Submitted By</b>	<b>Submitted To</b>
January 25	Accounts Receivable	UCONN Health Center	Budget and Financial Analysis
February	Taxable Benefits	Applicable Agencies - Payroll Transactions	Statewide Payroll & Time Management
March 31	Industrial Account	Education	Budget and Financial Analysis
April 25	Accounts Receivable	UCONN Health Center	Budget and Financial Analysis
April	Fiscal Year End Instructions	Issued by Comptroller	Core-CT
May	Taxable Benefits	Applicable Agencies - Payroll Transactions	Statewide Payroll & Time Management
June 30	Internal Control Questionnaire	All Agencies	Maintained at Agency
June 30	Employment Security Special Administrative Fund	Department of Labor	OPM and Governor
July	Fringe Benefit Cost Recovery Rate Memorandum	Issued by Comptroller Cost Unit	Budget and Financial Analysis
July 20	Estimates of Revolving Fund Requirements	Department of Administrative Services	Budget and Financial Analysis
July 25	Accounts Receivable	UCONN Health Center	Budget and Financial Analysis
July 31	Funds Awaiting Distribution	Agencies with Balance in 34003 Fund	Budget and Financial Analysis
August	Taxable Benefits	Applicable Agencies Payroll Transactions	Statewide Payroll & Time Management
August 1	Petty Cash Fund	Agencies with Petty Cash	Central Accounts Payable
September 1	Bank Accounts	All Agencies with Bank Accounts	Budget and Financial Analysis
September 2	GAAP Closing Package	All Agencies	Budget and Financial Analysis
September 15 (Due to BFA)/ November 30 (Due to CMS)	Medicare Cost Reports	Enrolled Facilities	Budget and Financial Analysis
September 30	Federal Financial Assistance Reporting Package	Applicable Agencies	Budget and Financial Analysis
September 30	Dog Tag Sales	Department of Agriculture	Budget and Financial Analysis
October 1	Annual Report of all Real & Personal Property	All Agencies	Central Accounts Payable
October 25	Accounts Receivable	UCONN Health Center	Budget and Financial Analysis
November	Taxable Benefits	Applicable Agencies- Payroll Transactions	Statewide Payroll & Time Management
December 20	Estimates of Revolving Fund Requirements	Department of Administrative Services	Budget and Financial Analysis
December 31	Cost Allocation Plans/ Indirect Cost Proposals	All Agencies Receiving Federal or Any Other Grants or Private Funds	Budget and Financial Analysis – Cost Unit
December 31	Cash Management Improvement Act (CMIA) Annual Report	All Agencies Operating Major Federal Programs Covered by CMIA	Budget and Financial Analysis