SEAN SCANLON STATE COMPTROLLER



TARA DOWNES DEPUTY COMPTROLLER



STATE OF CONNECTICUT OFFICE of the STATE COMPTROLLER 165 Capitol Ave. Hartford, CT 06106

August 1, 2025

The Honorable Ned Lamont Governor of the State of Connecticut Hartford, Connecticut

Dear Governor Lamont,

I write to provide you with financial statements for the General Fund and the Transportation Fund through June 30, 2025. The Office of the State Comptroller (OSC) is projecting the General Fund (GF) will end Fiscal Year 2025 with a \$380.1 million surplus and the Special Transportation Fund (STF) will end Fiscal Year 2025 with a \$7.5 million operating deficit. OSC is in general agreement with the Office of Policy and Management's (OPM's) General Fund and Special Transportation Fund projections. The following analysis of the financial statements furnished by OPM is provided pursuant to CGS Section 3-115.

The General Fund is projected to close FY 2025 with a \$380.1 million surplus, up \$152.8 million from last month and \$82.3 million above budget. Pursuant to Public Act 25-93, \$300 million of the General Fund surplus will be transferred to a **new Early Childhood Education Endowment** to increase childcare affordability, based on current projections. Revenue projections increased by \$92.8 million this month including upward revisions to Personal Income Tax Withholding, Federal Grants, and Corporation Tax. Expenditures are revised down by \$60 million due to lower net projected spending across a variety of agencies. See page two for more General Fund information.

The Special Transportation Fund (STF) is projected to close FY 2025 with a \$7.5 million operating deficit, a decrease of \$75.6 million from the budgeted amount. Estimated revenues are revised down by \$1.8 million this month, largely from a -\$1.2 million change to Sales-Tax—DMV due to lower collections. Expenditures are revised down by \$700,000 this month. Previously, the FY 2026 and FY 2027 State Budget reduced FY 2025 estimated revenue by \$140 million by transferring that amount to future years. The STF closing balance is projected to be \$437.5 million (19.1% of FY 2025 net appropriations), with funds exceeding 18% of FY 2026 net appropriations being used to reduce indebtedness pursuant to Public Act 25-168. *See page two for more STF information*.

The Budget Reserve Fund (BRF), also known as the "Rainy Day Fund," is currently at its statutory cap of 18% of FY 2025 net GF appropriations. It is projected to temporarily reach \$6.27 billion, or 27.5% of FY 2025 net GF appropriations, following the projected transfer of \$2.09 billion from the volatility cap and \$80.1 million remaining from the General Fund surplus. During FY 2025 close out an estimated \$221.5 million will be used to maintain the required 18% of FY 2026 net appropriations balance in the BRF and an estimated \$1.95 billion will be available to reduce outstanding pension debt in the state employees and teachers' retirement funds.

If you have any questions on this report, please do not hesitate to contact me.

Sincerely,

Sean Scanlon State Comptroller

Sa Sala



General Fund Surplus \$380.1 million +152.8 million this month

Transportation Fund Operating Balance-\$7.5 million
-1.1 million this month

Projected BRF Transfer at FY 2025 Year-End \$2.168 billion +235.1 million this month

General Fund Revenue \$23,814.0 million +92.8 million this month, increasing the surplus

General Fund Expenditures \$23,433.9 million -60.0 million this month, increasing the surplus

\$2,185.3 million
-1.8 million this month,
decreasing the surplus

\$2,192.8 million
-0.7 million this month,
increasing the surplus

General Fund Snapshot

The projected surplus rose to \$380.1 million this month due to both higher projections for revenue and lower projections for agency spending (mostly due to more lapses, which is budgeted funding that goes unspent). The original budget included a \$297.8 million surplus, making this month's projection higher by 27.6%. Projections are above budget by 3.1% for revenue and 2.8% for spending.

Major Changes to Revenue this month:

- Personal Income Tax Withholding +\$35 million
- Federal Grants +\$35.1 million
- Corporation Tax +\$22.6 million
- Personal Income—Estimates & Finals* +\$80 million
- Pass-Through Entity Tax* +\$75 million
- *These revenues are subject to the volatility cap, so this month's changes increase the year-end transfer to the BRF.

Largest Changes to Expenditures this month:

- Debt Service, lapse increased by \$18.5 million
- OSC Fringe Benefits, lapse increased by \$8.8 million
- Legislative Management, lapse increased by \$7.1 million

Special Transportation Fund Snapshot

The STF operating balance dropped slightly from -\$6.3 million to -\$7.5 million this month, \$75.6 million lower than the original budget's anticipated surplus of \$68.1 million. The budget (PA 25-168) includes a provision that starting in FY 2025, after the STF balance has been finalized and any required transfers are made, any balance exceeding 18% of current year net STF appropriations be used by the Treasurer to reduce special tax obligation indebtedness.

Projected Closing Balance:

\$437.5 million (19.2% of FY 2026 budget)

Projected Transfer to reduce indebtedness pursuant to PA 25-168 Sec. 389:

\$27.2 million

Budget Reserve Fund Snapshot

The projected BRF year-end transfer and balance rose by \$235.1 million this month, reflecting \$155 million in added revenue subject to the volatility cap and a projected surplus now exceeding the newly established \$300 million threshold for Early Childhood Education Endowment transfers (per PA 25-93) by \$80.1 million.

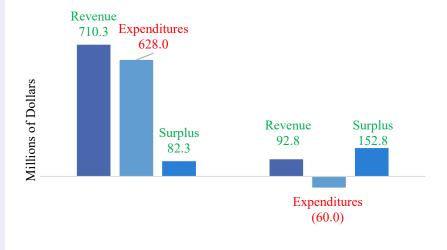
BRF Balance (% of FY 2025 GF budget):

\$4.105 billion (at the statutory cap of 18%)

Projected FY 2025 Year-end Balance Before Transfers Out (% of FY 2026 GF budget): \$6.273 billion (26.1%)

Projected Year-end Transfers to SERS/TRS: \$1.95 billion

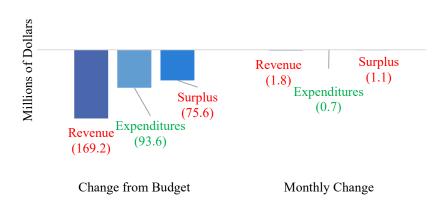
How do GF current projections compare to the original budget and what changed this month?



Change from Budget

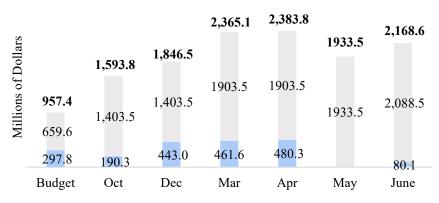
Monthly Change

How do STF current projections compare to the budget and what changed this month?



Note: Green labels denote improvements to balance, Red labels denote deterioration.

What is the projected FY 2025 year-end transfer to the Budget Reserve Fund?



■ Volatility Transfer ■ General Fund Surplus (excl. Education Endowment)

Figures reflect the projected General Fund balance and volatility transfer to the Budget Reserve Fund at fiscal year-end according to the financial statements dated as of the end of the month shown.

STATE OF CONNECTICUT GENERAL FUND BALANCE SHEET AS OF JUNE 30, 2025

| AS OF JUNE 30, 2025 (In Thousands) | | Exhibit A |
|-----------------------------------------------------------------------|----|---------------------|
| ASSETS | Ф | 1 717 001 |
| Cash and Short Term Investments Accounts Receivable | \$ | 1,717,901 16,257 |
| Accrued Taxes Receivable | | - |
| Due from Other Funds | | - |
| Loans Receivable | | 3,413 |
| Unrealized Revenue - Exhibit C | | (7,685) |
| Total Assets | \$ | 1,729,886 |
| LIABILITIES, RESERVES, APPROPRIATIONS AND SURPLUS | | |
| LIABILITIES | | |
| Deficiency in Cash and Short Term Investments | \$ | - |
| Accounts Payable | | 232 |
| Due to Other Funds | | 16,176 |
| Total Liabilities | | 16,408 |
| RESERVES | | |
| Reserve for Petty Cash | | 987 |
| Reserve Future Carryforwards | | 213,370 |
| Reserve for Receivables Total Reserves | | 3,413 217,770 |
| Total Reserves | | 217,770 |
| FUND BALANCE | | |
| Reduction for Transfer of Prior Year Surplus | | (400,997) |
| Fund Balance Due to Change in Accounting Method (FY 2014) | | 373,957 |
| Total Fund Balance | | (27,040) |
| Unexpended Appropriations - Exhibit D | | 1,142,927 |
| Unappropriated Surplus (Deficit) - Exhibit B | | 379,821 |
| Total Liabilities, Reserves, Fund Balance, Appropriations and Surplus | \$ | 1,729,886 |

STATE OF CONNECTICUT GENERAL FUND ANALYSIS OF UNAPPROPRIATED SURPLUS AS OF JUNE 30, 2025

(In Thousands)

Exhibit B

| | Budget <u>Plan</u> | Budgetary Increases (Decreases) | Other Increases (Decreases) | Revised <u>Estimates</u> |
|-----------------------------------------------|-----------------------|---------------------------------------|-----------------------------------|-----------------------------|
| BUDGETED REVENUE - EXHIBIT C | | | | |
| Taxes | \$ 20,326,300 | \$ 1,706,800 | \$ - | \$ 22,033,100 |
| Other Revenue | 1,514,200 | 460,300 | - | 1,974,500 |
| Other Sources | 1,263,200 | (1,456,800) | | (193,600) |
| Total Budgeted Revenue | 23,103,700 | 710,300 | | 23,814,000 |
| APPROPRIATIONS - EXHIBIT D | | | | |
| Budgeted Appropriations | 23,427,500 | 462,666 | 63,227 | 23,953,393 |
| Continued from Prior Year | 438,900 | | | 438,900 |
| Current Year Appropriations | 22,988,600 | 462,666 | 63,227 | 23,514,493 |
| Estimated Lapses | (182,700) | 102,386 | | (80,314) |
| Net Appropriations | 22,805,900 | 565,052 | 63,227 | 23,434,179 |
| Surplus (Deficit) from Operations | 297,800 | 145,248 | (63,227) | 379,821 |
| Miscellaneous Adjustments | - | - | - | - |
| Surplus (Deficit), July 1, 2024 | | | | |
| Projected Surplus (Deficit), June 30, 2025 | \$ 297,800 | \$ 145,248 | \$ (63,227) | \$ 379,821 |

STATE OF CONNECTICUT GENERAL FUND STATEMENT OF ESTIMATED AND REALIZED REVENUE FOR THE TWELVE MONTHS ENDED JUNE 30, 2025

(In Thousands)

Exhibit C

| | Estimated <u>Revenue</u> | Increases or (Decreases) | Revised <u>Estimates</u> | Realized <u>Revenue</u> | Unrealized <u>Revenue</u> |
|----------------------------------------------------|-----------------------------|--------------------------------|-----------------------------|----------------------------|------------------------------|
| TAXES | | | | | |
| Personal Income - Withholding | \$ 8,530,400 | \$ 553,700 | \$ 9,084,100 | \$ 8,203,783 | \$ 880,317 |
| Personal Income - Estimates and Finals | 2,703,000 | 1,090,500 | 3,793,500 | 3,749,277 | 44,223 |
| Sales and Use | 5,428,200 | (324,700) | 5,103,500 | 4,711,614 | 391,886 |
| Corporations | 1,526,500 | (123,200) | 1,403,300 | 1,348,041 | 55,259 |
| Pass-through Entity Tax | 1,877,300 | 497,000 | 2,374,300 | 2,335,579 | 38,721 |
| Public Service Corporations | 296,800 | 35,100 | 331,900 | 262,776 | 69,124 |
| Inheritance and Estate | 182,200 | (36,200) | 146,000 | 146,119 | (119) |
| Insurance Companies | 266,800 | 57,600 | 324,400 | 324,109 | 291 |
| Cigarettes and Tobacco | 262,000 | (27,800) | 234,200 | 221,777 | 12,423 |
| Real Estate Conveyance | 292,600 | (3,000) | 289,600 | 244,885 | 44,715 |
| Alcoholic Beverages | 78,800 | (1,000) | 77,800 | 67,671 | 10,129 |
| Admissions, Dues and Cabaret | 31,000 | 11,900 | 42,900 | 42,888 | 12 |
| Health Provider | 957,400 | (44,800) | 912,600 | 685,351 | 227,249 |
| Miscellaneous Taxes | 69,200 | (47,800) | 21,400 | 21,547 | (147) |
| Totals | 22,502,200 | 1,637,300 | 24,139,500 | 22,365,417 | 1,774,083 |
| Less Refunds of Taxes | (1,971,900) | 68,100 | (1,903,800) | (2,099,984) | 196,184 |
| Less Income Tax Credit | (196,200) | - | (196,200) | - | (196,200) |
| Less R & D Credit Exchange | (7,800) | 1,400 | (6,400) | (6,449) | 49 |
| Net Taxes | 20,326,300 | 1,706,800 | 22,033,100 | 20,258,984 | 1,774,116 |
| OTHER REVENUE | | | | | |
| Transfers - Special Revenue | 411,900 | (57,900) | 354,000 | 521,532 | (167,532) |
| Indian Gaming Payments | 286,000 | 46,700 | 332,700 | 137,616 | 195,084 |
| Licenses, Permits and Fees | 330,700 | 2,500 | 333,200 | 329,867 | 3,333 |
| Sales of Commodities and Services | 17,800 | (500) | 17,300 | 17,586 | (286) |
| Rents, Fines and Escheats | 175,200 | 93,600 | 268,800 | 257,883 | 10,917 |
| Investment Income | 201,700 | 377,000 | 578,700 | 578,693 | 7 |
| Miscellaneous Other | 158,000 | 56,300 | 214,300 | 208,927 | 5,373 |
| Total Other Revenue | 1,581,300 | 517,700 | 2,099,000 | 2,052,104 | 46,896 |
| Less Refunds of Payments | (67,100) | (57,400) | (124,500) | (130,232) | 5,732 |
| Net Other Revenue | 1,514,200 | 460,300 | 1,974,500 | 1,921,872 | 52,628 |
| OTHER SOURCES | | | | | |
| Federal Grants | 1,886,500 | 55,500 | 1,942,000 | 1,940,830 | 1,170 |
| Transfer from the Tobacco Settlement Fund | (70,400) | 175,600 | 105,200 | - | 105,200 |
| Transfer to/from the Resources of the General Fund | 106,700 | (259,000) | (152,300) | (300,001) | 147,701 |
| Transfers to BRF - Volatility Adjustment | (659,600) | (1,428,900) | (2,088,500) | - | (2,088,500) |
| Total Other Sources | 1,263,200 | (1,456,800) | (193,600) | 1,640,829 | (1,834,429) |
| Total Budgeted Revenue | \$ 23,103,700 | \$ 710,300 | \$ 23,814,000 | \$ 23,821,685 | \$ (7,685) |

STATE OF CONNECTICUT GENERAL FUND STATEMENT OF APPROPRIATIONS AND EXPENDITURES FOR THE TWELVE MONTHS ENDED JUNE 30, 2025

(In Thousands)

| | Continued and Initial | Increases or | Estimat Additio | | | Total | | | Es | timated | Unex | xpended |
|---------------------------------------------------------------------|-----------------------|-----------------|--------------------|--------------|------|-------------|-----|------------------|----|---------|-------|------------|
| | Appropriations | (Decreases) | Requiren | <u>ients</u> | Appı | ropriations | Exp | <u>enditures</u> | 1 | apses | Appro | opriations |
| LEGISLATIVE | | | | | | | | | | | | |
| Legislative Management | \$ 95,355 | \$ (5,211) | \$ | - | \$ | 90,144 | \$ | 82,830 | \$ | 7,241 | \$ | 73 |
| Auditors of Public Accounts | 15,040 | - | | - | | 15,040 | | 14,704 | | 336 | | - |
| Women, Children, Seniors, Equity & Opportunity | 1,200 | | | | | 1,200 | | 882 | | 318 | | - |
| Total Legislative | 111,595 | (5,211) | | | | 106,384 | | 98,416 | | 7,895 | | 73 |
| GENERAL GOVERNMENT | | | | | | | | | | | | |
| Governor's Office | 5,275 | (3,838) | | - | | 1,437 | | 391 | | 786 | | 260 |
| Secretary of the State | 13,374 | 228 | | - | | 13,602 | | 11,919 | | 1,684 | | (1) |
| Lieutenant Governor's Office | 765 | 22 | | - | | 787 | | 834 | | - | | (47 |
| Elections Enforcement Commission | 4,084 | 2,135 | | - | | 6,219 | | 5,850 | | 360 | | 9 |
| Office of State Ethics | 1,964 | 301 | | - | | 2,265 | | 1,915 | | 10 | | 340 |
| Freedom of Information Commission | 2,212 | 1,726 | | - | | 3,938 | | 3,325 | | 351 | | 262 |
| State Treasurer | 47,910 | (43,769) | | - | | 4,141 | | 3,699 | | 391 | | 51 |
| State Comptroller | 81,769 | 1,046 | | _ | | 82,815 | | 39,843 | | 1,162 | | 41,810 |
| Department of Revenue Services | 66,339 | (8,862) | | - | | 57,477 | | 55,974 | | 1,063 | | 440 |
| Office of Governmental Accountability | 3,078 | 77 | | _ | | 3,155 | | 2,527 | | 628 | | - |
| Office of Policy and Management | 246,608 | (168,547) | | _ | | 78,061 | | 50,562 | | 2,760 | | 24,739 |
| Department of Veterans' Affairs | 27,371 | 1,628 | | _ | | 28,999 | | 27,708 | | 1,046 | | 245 |
| Department of Administrative Services | 228,459 | 312,768 | | _ | | 541,227 | | 513,852 | | 5,950 | | 21,425 |
| Construction Services | 220,437 | 312,700 | | _ | | J=1,227 | | 313,632 | | 3,730 | | 21,423 |
| Attorney General | 39,057 | 1,151 | | | | 40,208 | | 36,769 | | 3,276 | | 163 |
| Division of Criminal Justice | 63,166 | 2,064 | | - | | 65,230 | | 60,452 | | 4,379 | | 399 |
| Total General Government | 831,431 | 98,130 | | | | 929,561 | | 815,620 | | 23,846 | | 90,095 |
| | | | | _ | | | | | | | | |
| REGULATION AND PROTECTION | | | | | | | | | | | | |
| Dept of Emergency Services and Public Protection | 237,253 | 6,061 | | - | | 243,314 | | 239,507 | | 2,308 | | 1,499 |
| Department of Motor Vehicles | - | - | | - | | - | | - | | - | | - |
| Military Department | 6,420 | 339 | | - | | 6,759 | | 6,604 | | 155 | | - |
| Department of Consumer Protection | 18,362 | 546 | | - | | 18,908 | | 15,100 | | 3,450 | | 358 |
| Labor Department | 105,644 | 1,397 | | - | | 107,041 | | 91,271 | | 1,418 | | 14,352 |
| Commission on Human Rights & Opportunities | 10,328 | 518 | | - | | 10,846 | | 8,909 | | 1,919 | | 18 |
| Protection & Advocacy for Persons with Disabilities | - | - | | - | | - | | - | | - | | - |
| Total Regulation and Protection | 378,007 | 8,861 | | - | | 386,868 | | 361,391 | | 9,250 | | 16,227 |
| CONSERVATION AND DEVELOPMENT | | | | | | | | | | | | |
| Department of Agriculture | 9,009 | 145 | | _ | | 9,154 | | 7,220 | | 823 | | 1,111 |
| Department of Energy and Environmental Protection | 77,654 | 1,615 | | _ | | 79,269 | | 60,287 | | 10,660 | | 8,322 |
| Council on Environmental Quality | 77,054 | 1,013 | | _ | | 17,207 | | | | 10,000 | | 0,322 |
| Department of Economic & Community Development | 38,622 | 292 | | _ | | 38,914 | | 37,607 | | 1,177 | | 130 |
| Department of Housing | 114,521 | 18,316 | | | | 132,837 | | 131,565 | | 1,268 | | 4 |
| | 8,904 | 246 | | = | | 9,150 | | 9,100 | | 50 | | 7 |
| Agricultural Experiment Station Total Conservation and Development | 248,710 | 20,614 | | <u> </u> | | 269,324 | | 245,779 | | 13,978 | | 9,567 |
| | | | - | | | /- | | | | | | - , |
| HEALTH AND HOSPITALS | | | | | | | | | | | | |
| Office of the Chief Medical Examiner | 11,118 | 375 | | - | | 11,493 | | 10,964 | | 276 | | 253 |
| Department of Mental Health & Addiction Services | 749,671 | 36,932 | | - | | 786,603 | | 780,345 | | 4,445 | | 1,813 |
| Psychiatric Security Review Board | 375 | 13 | | - | | 388 | | 378 | | 10 | | - |
| Office of Health Strategy | 4,829 | 103 | | - | | 4,932 | | 4,048 | | 723 | | 161 |
| Department of Public Health | 80,104 | 2,290 | | - | | 82,394 | | 76,447 | | 5,947 | | - |
| Department of Developmental Service | 1,583,794 | 5,269 | | - | | 1,589,063 | | 1,544,166 | | 44,894 | | 3 |
| Total Health and Hospitals | 2,429,891 | 44,982 | | | | 2,474,873 | | 2,416,348 | | 56,295 | | 2,230 |
| TRANSPORTATION | | | | | | | | | | | | |
| Department of Transportation | _ | _ | | - | | _ | | _ | | _ | | - |
| Total Transportation | | | | - | | _ | | _ | | _ | | - |
| | | | | | | | | | | | | |
| HUMAN SERVICES | , | | | | | 4 000 - : - | | 4.000 | | 40 | | |
| Department of Social Services | 4,618,864 | 289,476 | | - | | 4,908,340 | | 4,892,132 | | 13,856 | | 2,352 |
| State Department on Aging | - | - | | - | | - | | - | | - | | - |
| Department of Aging and Disability Services | 34,803 | 350 | | | | 35,153 | | 33,235 | | 1,917 | | 1 |
| Total Human Services | 4,653,667 | 289,826 | | | | 4,943,493 | | 4,925,367 | | 15,773 | | 2,353 |
| EDUCATION, MUSEUMS, LIBRARIES | | | | | | | | | | | | |
| Department of Education | 3,386,631 | (30,872) | | - | | 3,355,759 | | 3,329,585 | | 21,270 | | 4,904 |
| Office of Early Childhood | 395,663 | (10,812) | | - | | 384,851 | | 380,807 | | 2,542 | | 1,502 |
| | | | | | | | | | | | | |

| State Library | 10,991 | 187 | - | 11,178 | 10,378 | 825 | (25) |
|--------------------------------------------------------------------------------|----------------------|---------------------|-------------|---------------------------------------|------------------------------------|-------------|---------------------------|
| Office of Higher Education | 56,095 | 136 | _ | 56,231 | 34,534 | 1,097 | 20,600 |
| University of Connecticut | 239,638 | 7,811 | _ | 247,449 | 243,849 | 3,600 | - |
| University of Connecticut Health Center | 131,390 | 4,085 | _ | 135,475 | 133,450 | 2,025 | - |
| Teachers' Retirement Board | 1,587,527 | 52,116 | _ | 1,639,643 | 1,637,352 | 2,290 | 1 |
| Connecticut State Colleges and Universities | 469,180 | 15,912 | _ | 485,092 | 474,904 | 8,780 | 1,408 |
| Total Education, Museums, Libraries | 6,468,938 | 56,459 | | 6,525,397 | 6,454,608 | 42,529 | 28,260 |
| Total Education, Musculis, Elbraries | 0,400,250 | 30,437 | | 0,323,077 | 0,434,000 | 42,525 | 20,200 |
| CORRECTIONS | | | | | | | |
| Department of Correction | 713,044 | 60,875 | = | 773,919 | 767,643 | 136 | 6,140 |
| Department of Children and Families | 817,601 | (307,491) | = | 510,110 | 492,680 | 29,054 | (11,624) |
| Total Corrections | 1,530,645 | (246,616) | | 1,284,029 | 1,260,323 | 29,190 | (5,484) |
| | | | | | | | |
| JUDICIAL | 600.017 | 22 707 | | 622.614 | 626.275 | 6.220 | |
| Judicial Department | 609,817 | 22,797 | - | 632,614 | 626,375 | 6,238 | 1 |
| Public Defender Services Commission | 89,492 | 2,675 | | 92,167 | 90,885 | 1,281 | 1 |
| Total Judicial | 699,309 | 25,472 | | 724,781 | 717,260 | 7,519 | 2 |
| NON-FUNCTIONAL | | | | | | | |
| Governor's Contingency Account | _ | _ | _ | <u>-</u> | _ | _ | _ |
| Debt Service | 1,985,729 | (28,300) | - | 1,957,429 | 1,902,404 | 69,131 | (14,106) |
| UConn 2000 - Debt Service | 226,542 | ` _ | _ | 226,542 | 214,178 | | 12,364 |
| CHEFA Day Care Security | 4,000 | _ | _ | 4,000 | 3,650 | _ | 350 |
| Pension Obligation Bonds - TRB | 330,191 | _ | _ | 330,191 | 330,191 | _ | - |
| Municipal Restructuring | - | 47,910 | _ | 47,910 | 46,519 | _ | 1,391 |
| Reserve for Salary Adjustments | _ | | _ | - | - | _ | -,-,- |
| Workers' Compensation Claims | 8,260 | _ | _ | 8,260 | 6,485 | 8,408 | (6,633) |
| Workers' Compensation Claims - UCONN | 2,271 | 200 | _ | 2,471 | 2,391 | - | 80 |
| Workers' Compensation Claims - UCHC | 3,461 | 200 | _ | 3,461 | 2,933 | _ | 528 |
| Workers' Compensation Claims - CSCU | 3,289 | _ | _ | 3,289 | 2,861 | _ | 428 |
| Workers' Compensation Claims - DCF | 10,287 | _ | _ | 10,287 | 8,784 | _ | 1,503 |
| Workers' Compensation Claims - DMHAS | 18,561 | 1,000 | _ | 19,561 | 19,750 | _ | (189) |
| Workers' Compensation Claims - DESPP | 3,723 | 1,000 | _ | 3,723 | 3,205 | _ | 518 |
| Workers' Compensation Claims - DDS | 15,773 | | | 15,773 | 11,847 | | 3,926 |
| Workers' Compensation Claims - DOC | 34,123 | 6,000 | - | 40,123 | 39,876 | - | 247 |
| Adjudicated Claims | 4,000 | 60,000 | | 64,000 | 63,227 | | 773 |
| Death Benefits for State Employees | 29 | 12 | | 41 | 42 | | (1) |
| Reimburse Towns-Tax Loss-State Property | 29 | 12 | - | 41 | 42 | - | (1) |
| Grants to Towns | _ | - | - | - | - | - | - |
| | - | - | - | - | - | - | - |
| Reimburse Towns-Tax Loss-Tax Exempt Property Unemployment Compensation | 5,055 | - | - | 5,055 | 3,914 | - | 1,141 |
| Higher Education Alternative Retirement System | 15,396 | 69,000 | - | 84,396 | 83,265 | - | 1,131 |
| Pensions and Retirements - Other Statutory | 2,189 | 09,000 | - | 2,189 | 2,196 | - | (7) |
| Judges & Compensation Commissioners Retirement | 37,436 | (6,976) | - | 30,460 | 30,460 | - | (7) |
| Insurance - Group Life | 10,428 | (0,970) | - | 10,428 | 9,280 | - | 1,148 |
| Tuition Reimbursement - Training & Travel | 10,428 | 11,323 | - | 11,323 | 4,570 | - | 6,753 |
| Employers Social Security | 198,254 | 13,037 | - | 211,291 | 209,193 | - | 2,098 |
| • • | 708,257 | | - | 683,813 | 652,643 | - | |
| State Employees Health Service Retired State Employees Health Service Cost | 738,000 | (24,444) | - | 773,000 | | - | 31,170 8,104 |
| * * | 43,946 | 35,000 17,582 | - | 61,528 | 764,896 61,103 | - | 425 |
| Other Post Employment Benefits Insurance Recoveries | 43,540 | 17,362 | - | 01,328 | 01,103 | - | 423 |
| SERS Defined Contribution Match | 24,500 | - | - | 24.500 | 16 126 | - | 9 264 |
| | | 2 267 | - | 24,500 | 16,136 | - | 8,364 |
| SERS Contributions- Normal Cost SERS Contributions-UAL | 182,006 1,420,805 | 2,267 | - | 184,273 | 184,273 | - | 600 101 |
| | | 29,154 | - | 1,449,959 | 759,768 | - | 690,191 |
| Employees Retirement Contributions | 2,181 | - | - | 2,181 | - | - | 2,181 |
| Retirement Contributions | - | - | - | - | - | - | - |
| CT Premium Pay | 20,000 | - | - | 20,000 | - | - 54 500 | (15 501) |
| Non-Functional Change to Accruals-Fringe Miscellaneous Adjustments/Rounding | 38,999 | (62.616) | 63,227 | 38,999 | - | 54,500 | (15,501) |
| Total Non-Functional | (2,384) 6,075,307 | (62,616) 170,149 | 63,227 | (1,773) 6,308,683 | 5,440,040 | (258,000) | 256,227 994,604 |
| Total Budgeted Appropriations | | 6 462,666 | \$ 63,227 | \$ 23,953,393 | \$ 22,735,152 | \$ 80,314 | \$ 1,142,927 |
| | ,, | | . ,,,,,,,,, | ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,, | ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,, | | ,-,-,- |

STATE OF CONNECTICUT TRANSPORTATION FUND STATEMENT OF APPROPRIATIONS AND EXPENDITURES FOR THE TWELVE MONTHS ENDED JUNE 30, 2025

(In Thousands)

Total Budgeted Appropriations

| | Continued and Initial <u>Appropriations</u> | Increases or (Decreases) | Estimated Additional <u>Requirements</u> | Total <u>Appropriations</u> | Expenditures | Estimated <u>Lapses</u> | Unexpended <u>Appropriations</u> |
|---------------------------------------------------|---------------------------------------------------|--------------------------------|------------------------------------------------|--------------------------------|--------------|----------------------------|----------------------------------|
| Department of Transportation | \$ 1,323,617 | \$ (227,846) | \$ - | \$ 1,095,771 | \$ 1,022,269 | \$ 2,414 | \$ 71,088 |
| Department of Motor Vehicles | 88,563 | 1,582 | - | 90,145 | 77,405 | 8,737 | 4,003 |
| Department of Energy and Environmental Protection | 17,971 | (3,515) | - | 14,456 | 4,456 | - | 10,000 |
| Office of Policy and Management | 9,853 | (9,090) | - | 763 | 691 | 71 | 1 |
| Debt Service - State Treasurer | 951,116 | (3,260) | - | 947,856 | 858,965 | 88,891 | - |
| Reserve for Salary Adjustments | - | - | - | - | - | - | - |
| Workers' Compensation Claims | 6,723 | 1,300 | - | 8,023 | 7,276 | - | 747 |
| Department of Administrative Services | (216,334) | 236,374 | - | 20,040 | 18,843 | 632 | 565 |
| Unemployment Compensation | 360 | - | - | 360 | 205 | - | 155 |
| Higher Ed Alternatve Ret Syst | - | - | - | - | - | - | - |
| Insurance - Group Life | 414 | - | - | 414 | 373 | - | 41 |
| Employers Social Security Tax | 19,026 | 1,600 | - | 20,626 | 20,181 | - | 445 |
| State Employees Health Service | 71,541 | - | - | 71,541 | 66,336 | - | 5,205 |
| Other Post Employment Benefits | 2,989 | 958 | - | 3,947 | 3,897 | - | 50 |
| SERS Defined Contribution Match | 1,539 | - | - | 1,539 | 1,103 | - | 436 |
| SERS Contributions- Normal Cost | 21,096 | 262 | - | 21,358 | 21,358 | - | - |
| SERS Contributions-UAL | 146,129 | 2,998 | - | 149,127 | 149,127 | - | - |
| Non-Functional-Change to Accruals | 3,800 | - | - | 3,800 | (38,458) | 6,331 | 35,927 |
| Insurance Recoveries | - | - | - | - | - | - | - |
| Unallocated | - | - | - | - | - | - | - |

2,449,766

\$ 2,214,027

107,076

128,663

1,363

\$ 2,448,403

Exhibit H

STATE OF CONNECTICUT TRANSPORTATION FUND BALANCE SHEET AS OF JUNE 30, 2025

(In Thousands)

Exhibit E

527,801

437,568

1,094,202

\$

| A | SS | \mathbf{E} | ГS |
|---|----|--------------|----|
| | | | |

Reduction for Transfer of Surplus

Unappropriated Surplus - Exhibit F

Total Appropriations, Liabilities and Surplus

| Cash and Short Term Investments Accrued Taxes Receivable Due from Other Funds Unrealized Revenue - Exhibit G | \$ 460,158 2,155 - 631,889 |
|--------------------------------------------------------------------------------------------------------------|----------------------------------------|
| Total Assets | \$ 1,094,202 |
| APPROPRIATIONS, LIABILITIES AND SURPLUS | |
| Misc Adjustments | |
| Reserved to Reduce STO Indebtedness | 12 |
| Unexpended Appropriations - Exhibit H | 128,663 |
| Liabilities | 1 |
| Due To Other Funds | 157 |

STATE OF CONNECTICUT TRANSPORTATION FUND ANALYSIS OF UNAPPROPRIATED SURPLUS AS OF JUNE 30, 2025

(In Thousands)

Exhibit F

| | Budget <u>Plan</u> | Budgetary Increases (Decreases) | Other Increases (Decreases) | Revised <u>Estimates</u> | |
|------------------------------------------------------------------------|-----------------------|---------------------------------------|-----------------------------------|-----------------------------|--|
| BUDGETED REVENUE - EXHIBIT G | | | | | |
| Taxes | \$ 1,931,100 | \$ (72,100) | \$ - | \$ 1,859,000 | |
| Other Revenue | 423,400 | (97,100) | | 326,300 | |
| Total Budgeted Revenue | 2,354,500 | (169,200) | - | 2,185,300 | |
| APPROPRIATIONS - EXHIBIT H | | | | | |
| Budgeted Appropriations | 2,448,403 | 1,363 | - | 2,449,766 | |
| Continued from Prior Year | 150,000 | | | 150,000 | |
| Current Year Appropriations | 2,298,403 | 1,363 | - | 2,299,766 | |
| Estimated Lapses | (12,000) | (95,076) | _ | (107,076) | |
| Restricted Grants Affecting Surplus | | | | | |
| Net Appropriations | 2,286,403 | (93,713) | | 2,192,690 | |
| Surplus from Operations | 68,097 | (75,487) | - | (7,390) | |
| Miscellaneous Adjustments | - | - | - | - | |
| Debt Service Paydown FY 24 Surplus Reserve for Debt Service Paydown | - | - | (527,801) 527,801 | (527,801) 527,801 | |
| 1 1 24 Surplus Reserve for Deor Service Paydown | - | - | 327,001 | 327,001 | |
| Surplus, July 1, 2024 | 444,958 | | | 444,958 | |
| Projected Surplus, June 30, 2025 | \$ 513,055 | \$ (75,487) | \$ - | \$ 437,568 | |

STATE OF CONNECTICUT TRANSPORTATION FUND STATEMENT OF ESTIMATED AND REALIZED REVENUE FOR THE TWELVE MONTHS ENDED JUNE 30, 2025

(In Thousands) <u>Exhibit G</u>

| | Estimated <u>Revenue</u> | Increases or (Decreases) | Revised Estimates | Realized <u>Revenue</u> | Unrealized <u>Revenue</u> |
|---------------------------------------|-----------------------------|--------------------------------|----------------------|----------------------------|------------------------------|
| TAXES | | | | | |
| Motor Fuels Tax | \$ 506,700 | \$ 6,800 | \$ 513,500 | \$ 516,883 | \$ (3,383) |
| Oil Companies | 357,200 | (58,000) | 299,200 | 232,148 | 67,052 |
| Sales and Use Tax | 883,200 | (4,000) | 879,200 | 726,565 | 152,635 |
| Sales Tax DMV | 106,500 | 7,600 | 114,100 | 114,087 | 13 |
| Highway Use | 94,100 | (33,300) | 60,800 | - | 60,800 |
| Totals | 1,947,700 | (80,900) | 1,866,800 | 1,589,683 | 277,117 |
| Less Refunds of Taxes | (16,600) | 8,800 | (7,800) | (7,753) | (47) |
| Net Taxes | 1,931,100 | (72,100) | 1,859,000 | 1,581,930 | 277,070 |
| OTHER REVENUE | | | | | |
| Motor Vehicle Receipts | 255,400 | 19,700 | 275,100 | 275,073 | 27 |
| Licenses, Permits and Fees | 126,100 | 10,300 | 136,400 | 139,707 | (3,307) |
| Interest Income | 51,000 | 17,000 | 68,000 | 67,658 | 342 |
| Federal Grants | 8,100 | (2,900) | 5,200 | 5,187 | 13 |
| Transfer to/from Other Funds | (13,500) | (132,000) | (145,500) | (497,763) | 352,263 |
| Transfer to Emissions Enterprise Fund | - | - | - | (5,500) | 5,500 |
| Totals | 427,100 | (87,900) | 339,200 | (15,638) | 354,838 |
| Less Refunds of Payments | (3,700) | (9,200) | (12,900) | (12,881) | (19) |
| Net Other Revenue | 423,400 | (97,100) | 326,300 | (28,519) | 354,819 |
| Total Budgeted Revenue | \$ 2,354,500 | \$ (169,200) | \$ 2,185,300 | \$ 1,553,411 | \$ 631,889 |



Sean Scanlon State Comptroller

AUGUST 2025 EDITION

In this month's edition

Outlook: The U.S. economy remains stable but is losing momentum. GDP grew at a 3% annual rate in Q2 after a small decline in Q1, but much of that was driven by shifts in imports. A more telling measure—consumer spending plus business investment—slowed to 1.2% growth in Q2, down from 1.9% in Q1 and a 3% pace last year. The Consumer Confidence Index increased slightly in July to 97.2 (1985=100) but remains below last year's levels. Consumers are increasingly worried about job availability, with that measure reaching its lowest level since March 2021. Hiring has slowed. U.S. employers added only 73,000 jobs in July, and job gains in May and June were revised sharply lower (-258,000 jobs).

Firms are adjusting to the new normal of high input costs, double-digit tariffs, and elevated borrowing rates. They now have more certainty on taxes from the federal tax and spending bill. While inflation remains relatively tame, June CPI and PCE data showed early signs that tariffs are starting to raise consumer prices. Larger increases are likely later this year as older inventories run out.

In Connecticut, hiring has been slower in the first half of the year compared to other years since the pandemic, but layoffs remain low. Businesses are turning to AI and automation to boost productivity. The Fed held rates steady in July but weak hiring reported August 1st increases the likelihood for a cut in the fall. Slower immigration and trade frictions are expected to weigh on both U.S. and Connecticut growth in the months ahead.

Higher Education under Threat. In this month's feature, we discuss if college is still a good investment, how college costs have changed, and why students today are facing a particularly uncertain future. With the industry confronting challenges on every side, the State's economic future depends in part on how well the educational system prepares students for the jobs of tomorrow.

Fed Decision, Inflation & Trade Deals: The Consumer Price Index annual inflation rate was 2.7% in June for the US and New England. Connecticut weekly wages also grew 2.7% year-over-year, suggesting inflation is eating up gains.

Housing update: Existing home sales were up 7.1% year-over-year in June, while rent growth for new leases has slowed to 2.5% year-over-year.

CT payrolls grew by 6,300 in June, following a drop of 4,200 in May. The labor market has been cooling but remains stable, with unemployment at 3.8%.

More support for working families on the way. As part of the biennial state budget adopted in June, Connecticut increased the fully refundable state Earned Income Tax Credit (EITC) by \$250 for working families with at least one qualifying child.

Changes in Connecticut's Disposable Income Distribution. The U.S. Bureau of Economic Analysis recently released new state statistics. They show that the top 20% of households received 54.7% of the disposable income in 2023, making Connecticut one of the least equitable states.

KEY DATES THIS MONTH

8/1 – July U.S. jobs report
8/12 – July CPI inflation report
8/18 – July CT jobs report
8/28 – U.S. 2025Q2 GDP 2nd estimate
8/29 – July U.S. personal income & spending

Did you know?

In July we released a Special Examination detailing some of the many ways the recently enacted 'One Big Beautiful Bill Act', will impact Connecticut. You can read that here. If you aren't already, subscribe to our email newsletter, the Economic Pulse, for links to the latest Economic Update sent to you every month.

About OSC

Sean Scanlon, State Comptroller Tara Downes, Deputy State Comptroller

The mission of OSC is to provide accounting and financial services, to administer employee and retiree benefits, to develop accounting policy and exercise accounting oversight, and to prepare financial reports for state, federal and municipal governments and the public.

Questions about this report?

Email: Michelle Parlos
OSC Economist
michelle.c.parlos@ct.gov



Sean Scanlon State Comptroller

AUGUST 2025 EDITION

CONNECTICUT HIGHER EDUCATION IN A CHANGING WORLD

For decades, a college degree has been considered the most secure path to upward mobility in the American economy. But in 2025, that assumption is increasingly under pressure. With major technological disruption from artificial intelligence expected to reshape labor markets in the decades ahead, the prospect of taking on tens or hundreds of thousands of dollars in student loans amidst a slowing job market has some students questioning if an expensive 4-year degree is still worth it.

Connecticut's higher education institutions face a myriad of threats, including less public funding, the prospect of fewer full-tuition-paying international students, and enrollment declines. Employers are shifting towards skill-based hiring, and their needs are likely to evolve with rapid changes in technology. Connecticut's aging workforce means there are also opportunities in the skilled trades—professions less likely to be replaced by Al—to replace retiring workers and help the state build more housing. Connecticut's economic resilience depends in part on how well its education systems adapt to these evolving realities.

The Threat from AI and the ROI of College

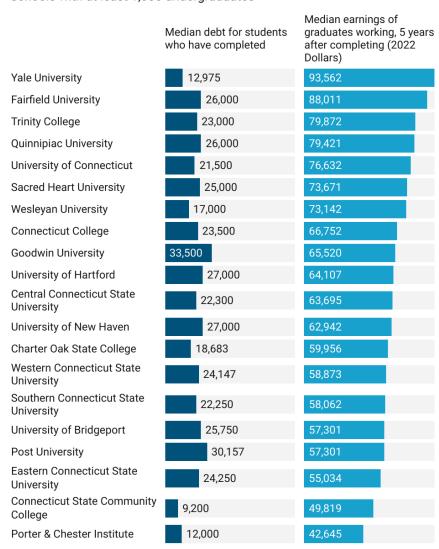
Going to college typically requires families to make a large up-front investment (the cost of college as well as the opportunity cost of wages and experience the student could have earned right away without a degree).

For example, for UConn (Storrs) students who live on campus, the total cost of attendance before aid will run about \$42,600 per year based on 2025-2026 academic year fees (with \$21,300 of that for tuition and fees). Multiplied by four years would put that sticker price around \$170,000 for a degree, though actual annual costs are generally lower thanks to grants and other aid. In 2022, the average net cost after aid was 63% of the published cost of attendance, and 85% of students receive some form of financial aid according to UConn.

Nationally, the average net cost for a four-year degree is around \$30,000, according to the Federal Reserve Bank of New York. But students

Median Graduate Debt and Earnings, Connecticut Institutions

Schools with at least 1,000 undergraduates



Median debt for students who have completed is for 2021 and 2022 cohorts from NSLDS. Median earnings of graduates working and not enrolled 5 years after completing is for 2014-15 and 2015-16 graduates, measured in 2020 and 2021 from U.S. Department of Treasury.

Source: U.S. Department of Education, College Scorecard • Created with Datawrapper



Sean Scanlon State Comptroller

AUGUST 2025 EDITION

also give up four years of wages they could have earned after high school—an opportunity cost estimated at \$150,000.

In Connecticut, bachelor's degree holders earn a median income of \$76,000, compared to \$42,000 for those with only a high school diploma. That's a \$34,000 annual earnings premium. The Fed economists estimate that the average internal rate of return on a bachelor's degree remains strong—12–13% annually—outpacing the long-term returns of stocks (8%) or bonds (4%). That ROI has been the norm since the early 1990's. Still, for some graduates, especially those in lower-paying fields or who take longer to finish school, the numbers may not add up. One in four may not see a financial payoff.

AI Is Upending Entry-Level White-Collar Work

Even for students who graduate on time and on budget, the job market is shifting. Generative AI tools, like ChatGPT, are already handling tasks traditionally assigned to interns or new hires: data analysis, writing, basic coding, and more. Employers in New England are actively investing in these technologies to boost productivity and reduce hiring, according to the Federal Reserve Bank of Boston.

Dario Amodei, CEO of leading AI firm Anthropic, has warned that AI could replace up to 50% of entry-level white-collar jobs in the next five years. Fields like finance, law, consulting, and tech are particularly vulnerable.

While some experts believe AI will ultimately create more jobs than it displaces, the transition will be rocky. In the meantime, graduate hiring has slowed. Unemployment among college-educated young adults hit 7.3% in June—far above the national average of 4.1%. Many recent grads are underemployed, working jobs that don't require a degree.

Of those who have graduated, **51% of Gen Z view their degree today as a waste of money** (compared to 41% of Millennials and 20% of Baby Boomers), with 45% saying that AI has made their college education irrelevant (versus 30% overall). Another <u>survey</u> found that 54% of young people aged 16 to 24 are concerned about whether AI will replace the jobs they seek. For students considering college right now, what they study and the critical thinking skills they gain in higher education are likely more important than ever.

Trades, Credentials, and New Paths Forward

In contrast, careers in the skilled trades offer stability, decent pay, and less exposure to automation. After years of being overlooked, jobs in fields like plumbing, HVAC, electrical work, and advanced manufacturing are gaining recognition and demand.

Connecticut needs these workers. An aging workforce and a housing shortage have created real economic opportunity for people who complete apprenticeships or short-term training programs. Jobs requiring hands-on skills or direct human interaction—like police officers, nurses, and even social media influencers—are expected to be more resilient in the face of automation.

As technology reshapes the economy, Connecticut's higher education system must evolve. The traditional four-year degree is still valuable and opens doors to many highearning professions. But generative AI can already do many jobs employers in the knowledge economy previously filled with interns and young graduates, placing a premium on experienced workers who can critically interact with AI tools. A generation of underemployed college graduates burdened by student loans is an AI-transition cost the State and families should actively work to avoid. Families and policymakers must expand their view of what higher education means and invest in a broader range of affordable, flexible, and career-aligned options.

Job postings have shown a targeted decline in demand for junior roles concentrated in sectors most exposed to AI, like marketing specialists, project managers, and financial analysts.

Those junior roles used to offer a clear path to senior expertise through on-the-job learning, mentorship and increasing responsibility, according to the Burning Glass Institute.



Sean Scanlon State Comptroller

AUGUST 2025 EDITION

After decades of sharp increases, college sticker prices in the U.S. have stabilized—or even declined—in recent years when adjusted for inflation. Between 2019 and 2024, inflation-adjusted in-state tuition and fees fell in 45 states according to the College Board, thanks in part to rapid inflation and slower tuition hikes. But Connecticut bucked the trend: inflation-adjusted tuition at its public four-year colleges rose 3% during that period—making it one of only five states to see a real increase.

In 2024–25, UConn became the most expensive flagship public university in the country for in-state students, not including room and board. Yet many students receive financial aid that dramatically reduces their out-of-pocket costs. This year, UConn and the Connecticut State Colleges and Universities (CSCU) system froze tuition for 2025–26, effectively reducing real costs when adjusted for inflation.

National 4-Year College Sticker-Price Trends from the College Board

Average Published Tuition and Fees (Enrollment-Weighted) in 2024 Dollars by Sector, 1994-95 to 2024-25



Source: College Board, <u>Trends in College Pricing and Student</u>
Aid 2024, Figure CP-2

Change in Costs over Time

According to data from the 2024 Connecticut Higher Education System Data and Trends Report, by the Office of Higher Education, UConn annual published tuition and fees rose at a

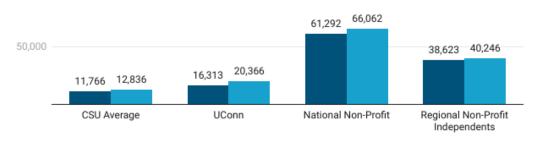
compound annual growth rate (CAGR) of 5.4% from the 2014-15 academic year through the 2023-24 academic year, though room and board prices grew slower at 1.7%. When adjusting for inflation, UConn tuition and fees grew at a 2.5% rate, while room and board actually declined at a -1.1% rate.

Total prices for UConn grew at the equivalent of a 0.9% annual rate over those nine years, when adjusting for inflation. That's the same pace as the average of Connecticut's national nonprofits (e.g. Yale, Trinity). Average inflation-adjusted published costs for Connecticut State Universities and Colleges (CSCU) grew slower at a 0.6% annual rate over that period. These trends reflect the growing financial pressures colleges face—and their need to stay affordable to attract students.

Connecticut Institutions: Average Tuition & Required Fees

Adjusted for Inflation by the Consumer Price Index for All Urban Consumers

2014-15 (2023 Dollars) 2023-24



Data from the 2024 Connecticut Higher Education System Data and Trends Report. CSU includes Eastern, Southern, Western & Central Connecticut State Universities. National non-profit includes Yale, Trinity, Wesleyan, & Connecticut College.

Source: CT Office of Higher Education, BLS, OSC calculations • Created with Datawrapper



Sean Scanlon State Comptroller

AUGUST 2025 EDITION

Table 1. U.S. Department of Education College Scorecard – Largest Connecticut Institutions

| Institution | City | Enrollment (Undergraduates, Fall 2023) | In-state tuition and fees (2023-2024) | Out-of- state tuition and fees (2023-2024) | Average full cost of attendance (Fall 2022) | Average net price (Fall 2022) |
|-----------------------------------------------|---------------|----------------------------------------------|------------------------------------------------|-----------------------------------------------------|------------------------------------------------------|-------------------------------|
| Fairfield University | Fairfield | 4,938 | 56,360 | 56,360 | 73,371 | 46,274 |
| Sacred Heart University | Fairfield | 6,904 | 48,460 | 48,460 | 66,669 | 45,459 |
| Quinnipiac University | Hamden | 6,208 | 53,090 | 53,090 | 69,666 | 39,207 |
| Trinity College | Hartford | 2,193 | 67,420 | 67,420 | 83,090 | 35,009 |
| University of New Haven | West Haven | 4,799 | 45,730 | 45,730 | 63,970 | 34,089 |
| Connecticut College | New London | 1,960 | 64,812 | 64,812 | 82,219 | 33,998 |
| University of Hartford | West Hartford | 4,032 | 47,647 | 47,647 | 62,273 | 29,558 |
| Goodwin University | East Hartford | 2,761 | 21,198 | 21,198 | 39,745 | 28,544 |
| Wesleyan University | Middletown | 2,973 | 67,316 | 67,316 | 85,172 | 27,888 |
| Yale University | New Haven | 6,811 | 64,700 | 64,700 | 85,120 | 27,818 |
| University of Bridgeport | Bridgeport | 1,450 | 35,760 | 35,760 | 52,786 | 24,786 |
| University of Connecticut | Storrs | 19,147 | 20,366 | 43,034 | 36,572 | 22,886 |
| Southern Connecticut State University | New Haven | 6,180 | 12,828 | 26,104 | 28,592 | 20,877 |
| Eastern Connecticut State University | Willimantic | 3,377 | 13,292 | 16,624 | 30,805 | 20,480 |
| Post University | Waterbury | 18,975 | 17,100 | 17,100 | 27,202 | 19,196 |
| Western Connecticut State University | Danbury | 3,434 | 12,763 | 16,095 | 24,534 | 18,617 |
| Porter & Chester Institute | Bridgeport | 1,405 | 14,349 | 14,349 | 25,552 | 17,332 |
| Central Connecticut State University | New Britain | 7,670 | 12,460 | 25,736 | 24,112 | 16,435 |
| Charter Oak State College | New Britain | 1,620 | 8,506 | 8,506 | 22,558 | 15,663 |
| University of Connecticut- Stamford | Stamford | 2,177 | 17,472 | 40,140 | 27,737 | 14,059 |
| University of Connecticut- Hartford Campus | Hartford | 1,473 | 17,452 | 40,120 | 25,031 | 13,339 |
| Connecticut State Community College | Hartford | 32,292 | 5,092 | 14,840 | 15,360 | 8,865 |

Source: U.S. Department of Education; Note: public institutions in bold.

The U.S. Department of Education provides statistics on colleges and universities through the <u>College Scorecard</u> initiative. That data shows the annual "Cost of Attendance (COA)," which includes tuition and fees, books and supplies, and average living expenses. What students actually pay is called the "Average Net Price." The net price reflects the annual cost of attendance minus the average grant and scholarship aid received from federal, state, local, or institutional sources. **Table 1** shows these values for most of the largest Connecticut higher education institutions by enrollment for the latest available year—the 2022-2023 academic year, as well as tuition and fees for the 2023-2024 academic year.

Public institutions, especially Connecticut State Community College, offer many of the lowest average net price options among the 25 schools shown. Despite that, median debt at graduation for Connecticut's 4-year public schools (pg. 2) is largely comparable to private schools (excluding community college). Average debt at graduation at Eastern was \$24,250 versus \$25,000 at Sacred Heart University, \$23,500 at Connecticut College, and \$21,500 at UConn.



OFFICE of the STATE COMPTROLLER

CONNECTICUT ECONOMIC UPDATE

FALL 2024 FTE ENROLLMENT

Private

78,855

Source: CT Office of Higher Education

CSCU

45,319

UConn

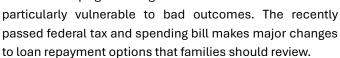
31,283

Sean Scanlon
State Comptroller

AUGUST 2025 EDITION

Student loan debt remains a major concern. About 15% of the state's population carries student loan debt, totaling \$20.6 billion, according to the Federal Reserve Bank of New York Consumer Credit Panel. The average student loan borrower in Connecticut carries about \$37,600 in debt. The

College Board reports that 49% of students graduating with a bachelor's degree from a public institution and 54% of students at private non-profit schools borrowed for their undergraduate educations for the 2022-2023 academic year. While it has historically paid off for most people to take on debt for college, it can be a huge burden for graduates in lower-earning fields. People who don't end up graduating are



Next, we take a look at some of the major headwinds facing the industry and some examples of what the State is doing to align student education with real world jobs.

A Sector Under Pressure

Recent trends and events have thrown the sector into crisis. Falling enrollment, less funding, and federal actions are all threatening the status quo.

Lower Enrollment

Connecticut's higher education enrollment is split about 50/50 between public and private institutions, totaling about 155,500 full-time equivalent (FTE) students in fall

2024.

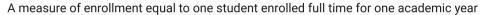
Public enrollment was declining even before the COVID-19 pandemic, due to drops in the Connecticut State Colleges and Universities (CSCU) system. That includes Eastern, Western, Southern, Central Connecticut, Charter State College Connecticut State Community College. Public enrollment peaked in 2017 at 90,404 fulltime equivalent students.

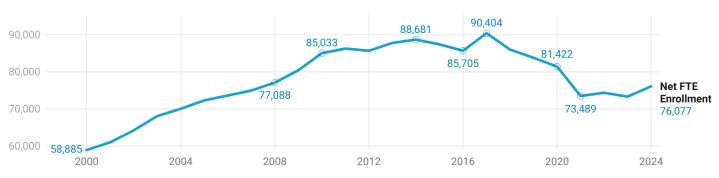
according to the <u>2024 SHEF Report</u>. CSCU enrollment especially dropped during the pandemic as students hesitated to pay college prices for a mostly online education. In contrast, UConn did not see a significant drop in 2020 or 2021.



- UConn enrollment is up 10% since 2015, driven by out-of-state and international students.
- Connecticut State Universities (CSUs) are down 17% over the decade but have ticked up 4% from fall 2023.







Includes undergraduate, graduate, resident, and non-resident students but excludes medical school and non-credit enrollments Source: 2024 SHEF Report, State Higher Education Executive Officers Association • Created with Datawrapper



Sean Scanlon State Comptroller

AUGUST 2025 EDITION

- Community colleges have seen a 29% enrollment drop since 2015 despite recent consolidation into CT State Community College.
- Private colleges and universities in Connecticut have grown by 13% since 2015.

Colleges can no longer rely on tuition hikes to fill budget gaps. With skepticism about the value of college rising and family finances stretched, institutions are under pressure to compete on cost, quality, and outcomes.

Universities often invest in glitzy amenities that seem unnecessary. They do it to attract out-of-state and international students who pay higher prices, permitting the institution to offer lower net tuition to other students.

At UConn, the share of in-state undergraduates has dropped from 77% in 2015 to just under 70% in 2024. By contrast, CSCU campuses still enroll 87–98% in-state students.

A more fundamental shift is coming. People in the industry are bracing for **the enrollment cliff**, caused by lower birth rates following the 2008 financial crisis. That lack of babies then translates to fewer high-school graduates projected after 2025, so a smaller pool of individuals potentially entering college. Connecticut is <u>projected</u> to see a less severe 4% drop in high school graduates as soon as 2028, while the Northeast will see 17% fewer graduates by 2041.

Potentially Fewer International Students

International students—who generally pay full tuition—have historically helped subsidize domestic students. But recent federal actions have raised barriers. In 2025, the U.S. paused new student visa appointments and directed consular officers to scrutinize applicants' political activity. The administration even temporarily blocked Harvard from enrolling international students.

These steps, along with visa revocations targeting Chinese and pro-Palestinian students and renewed calls to limit post-graduation work options, have raised concerns about academic freedom and made the U.S. less attractive to prospective students.

International students account for 13.4% of Trinity College undergrads, 11.1% for Yale, and 6.7% for UConn based on 2024 <u>enrollment data</u>. They account for a higher proportion



of graduate enrollment, with 21% of UConn's graduate and professional degree students coming from abroad.

The potential loss of this tuition revenue adds yet another layer of strain on institutions already managing tight budgets, declining demographics, and uncertain labor market returns.

Policy Pressures and Funding Gaps

Connecticut's public colleges benefitted from pandemicera federal aid, but those dollars are running out. Without it, institutions are bracing for leaner budgets. State funding for UConn will account for only 12% of its budget this year, way down from 25% in the 2018-2019 fiscal year and helping to explain recent tuition increases. CSCU benefitted from \$170 million in one-time funds last year but faces big budget deficits this year as funding falls by 23%. Less public funding amidst rising costs is forcing hard choices about staffing, programming, and future tuition.

At the same time, new federal laws are reshaping the higher education landscape. The recently enacted "One Big Beautiful Bill Act" (OBBBA) introduces performance-based accountability for schools. Under the new rules, degree programs can lose access to federal student aid if graduates don't earn more than typical high school grads in their field. This shift toward outcomes-based oversight could threaten funding for some programs.

The law also modifies the 1.4% tax on earnings from university endowments that applies for large-endowment schools. Now certain schools with more than 3,000 students will pay a rate ranging from 1.4% to 8% on those earnings, which are typically used to help fund scholarships



Sean Scanlon State Comptroller

AUGUST 2025 EDITION

and other university operations. In Connecticut the modified tax is expected to affect Yale (at 8%) and possibly Wesleyan.

Federal changes under the Trump administration are also decreasing public funding for research and grants. Cuts to the National Institutes of Health (NIH) and other research agencies threaten federally funded research jobs, while restrictions on indirect costs may undermine the viability of university research centers. As of June 25th, UConn said it has lost \$95 million in reduced, slowed, and terminated

federal research awards since January. Yale received approximately \$900 million in federal awards and contracts in fiscal year 2024 and stands to lose huge sums based on proposed federal plans.

Higher Education's Economic Role

The stakes go beyond the classroom. In 2024, Connecticut's higher education industry contributed \$6.4 billion to the state's gross regional product and employed over 57,000 people—more than 3% of the state's workforce. In college towns like Storrs, New Haven, and Fairfield, universities are economic anchors supporting construction, small businesses, and housing demand.

Declining enrollment and federal funding are expected to have ripple effects throughout the economy. Budget cuts and program closures could lead to job losses, fewer educational opportunities, and a weaker talent pipeline.

Toward a More Responsive System

Amid the headwinds, there are emerging opportunities to better align Connecticut's education system with the demands of tomorrow's economy. The <u>Governor's Workforce Strategic Plan</u> lays out some ideas, as well as examples of recent programs moving in the right direction:

• Skilled Trades & Apprenticeships: Connecticut's Registered Apprenticeship Program supports 7,300 active apprenticeships for about 1,800 companies in fields like advanced manufacturing, healthcare, and construction. This training prepares Connecticut students for many fields

less exposed to AI automation and seeks to ensure employers in the State have a talent pool with the skills they need.

- Debt-Free Community College: Connecticut's "PACT" program (Pledge to Advance Connecticut) offers recent high school graduates free tuition at community colleges. New legislation allows PACT students who complete their associate's degree to transfer to a state university and receive the same amount of aid. This is a great option for students who want to minimize debt for a college degree.
 - CT Manufacturing Pipeline Initiative: This workforce development program has placed more than 4,000 residents into manufacturing jobs since its inception, with a 93% job placement rate for completers. It has been helpful for manufacturers to replace retiring works and expand.
 - Connecticut Al Academy: Charter Oak State College and Google have partnered to launch this free online academy designed to bridge the Al skills gap. Students earn a "Google Al Essentials Certificate," a valued credential recognized by employers nationwide.
- Short-Term Credentials: The OBBBA will allow Pell funding to be used for high-value programs shorter than 15 weeks if they meet certain criteria. This will support fast-track training aligned with industry needs and provide an opportunity for institutions like Connecticut State Community College to increase enrollment among students previously kept away by cost.





Conclusion

As Connecticut navigates a shifting economic and technological landscape, rethinking how we prepare residents for the future of work is more important than ever. While higher education remains a pillar of opportunity, it must evolve to maintain its relevance. Expanding access to practical, affordable, and responsive learning pathways—including apprenticeships, short-term training, and debt-free options—will help ensure the state's workforce remains competitive and inclusive.



Sean Scanlon State Comptroller

AUGUST 2025 EDITION

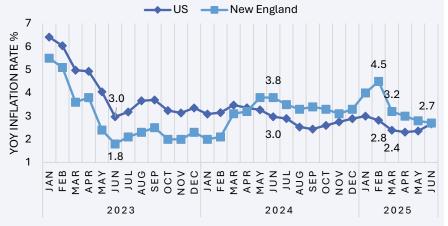
INTEREST RATES, INFLATION AND TRADE DEALS

The Federal Reserve's Federal Open Market Committee (FOMC) voted to keep the Fed's key interest rate steady again at their July 29-30th meeting. They last cut rates in December. While inflation has generally been falling in the U.S., Fed officials remain on alert for signs President Trump's new double-digit tariffs are pushing up consumer prices. The central bank was slow to react to the burst of inflation in 2021 and 2022 and does not want to see inflation get out of control again.

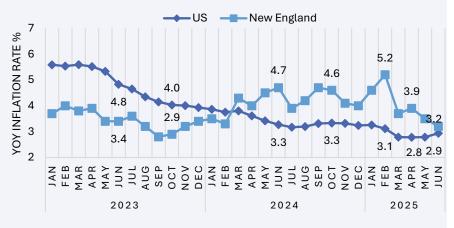
Inflation in New England has taken a somewhat different path than for the U.S. as a whole, as shown in the two graphs below. They show annualized Consumer Price Index (CPI) inflation based on the overall index and "core" CPI, which excludes volatile food and energy prices. Price growth was generally lower in New England until early 2024 but has been higher since. Faster price growth for housing, education, electricity and fuel, and medical services have contributed to faster inflation here. In June, the New England CPI dropped to 2.7%, just as the national rate rose to 2.7% (from 2.4% in May). Connecticut weekly wages also grew 2.7% year-over-year, suggesting the average worker's real wages are flat when adjusting for purchasing power.

U.S. CPI data (available at a more granular level) suggests that tariffs on imported goods may be starting to affect consumer prices. In June 2025, economists observed notable price increases in categories such as appliances, home furnishings, apparel, and toys—categories that rely heavily on imports. Core goods inflation, excluding used autos, rose 0.3% for the month—the fastest rate in over two years. Economists from firms like Morgan Stanley and KPMG have noted that these

TOTAL CPI INFLATION RATE



CORE CPI INFLATION RATE



Source: Bureau of Labor Statistics

increases align with expectations of tariff passthrough as older pre-tariff inventories run out.

President Trump has announced trade deal frameworks with several U.S. trading partners, with threats of higher tariffs for countries that don't strike deals. Deals announced so far with the United Kingdom and the European Union could be especially impactful for Connecticut businesses.

The UK and EU deals exempt civil aviation equipment from duties, which is likely to benefit Connecticut's large aerospace industry through lower costs for components and less supplychain disruption.

Countries with New Trade Deals Announced as of July 31st

| Country | Primary Tariff Rate on Goods Entering US |
|----------------|---------------------------------------------|
| United Kingdom | 10% |
| Japan | 15% |
| Vietnam | 20% |
| Indonesia & | |
| Philippines | 19% |
| South Korea | 15% |
| European Union | 15% |
| | |

Source: New York Times



OFFICE of the STATE COMPTROLLER

CONNECTICUT ECONOMIC UPDATE

Sean Scanlon
State Comptroller

AUGUST 2025 EDITION

Connecticut Housing Market Trends

June 2025

+14.2%

Active Listings YoY Realtor.com

+4.9%

\$498,900

Median Sales Price Redfin

+7.1%

Home Sales YoY Redfin

+1 day

34

Median Days on Market YoY Realtor.com

6.74%

Freddie Mac 30-Year Fixed Rate Mortgage Average for the week ending 7/24

+2.5%

\$1,715

Statewide Median New Lease Rent, YoY Apartment List

CONNECTICUT HOUSING MARKET

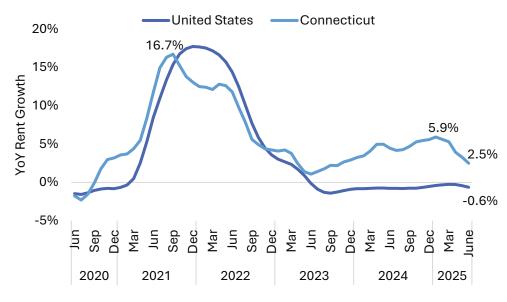
Shifting Buyer-Seller Dynamics

June was a big month for home sales in Connecticut, with buyers having a little more leverage than in the recent past. According to Redfin, sales rose 14.3% from May and 7.1% year-over-year, with the median sales price rising to an all-time high. However, at 4.5%, annual price growth was the lowest in over two years. Homes are still selling over list price, but less so than in June of 2024. More inventory (+14.2% year-over-year according to Realtor.com) is likely relieving some price pressure, while affordability remains poor.

New Lease Rent Inflation Finally Trending Down

The median rent among new leases in Connecticut was \$1,715 in June according to Apartment List. Rents spiked in 2020 through 2022 across the country, with the annual rate of increase peaking in Connecticut at 16.7% in September 2021. Since mid-2023, rents on average across the country have actually declined slightly year-over-year, due to a glut of new rental units coming online, especially in the South. But in Connecticut, inflation among new leases picked up again, with a recent peak at 5.9% in January 2025, according to Apartment List's data. Since then, it's been slowing. New rents are still rising 2.5% year-over-year, and previous increases are still filtering through to renewals.

MEDIAN NEW LEASE RENT IN U.S. & CONNECTICUT: YOY CHANGE



Source: Apartment List

Note: While other indices approximate rents across all rental units, Apartment List's measure is focused on how new leases are being priced, using median rent statistics for recent movers from the American Community Survey extrapolated forward to the current month using a growth rate calculated from real-time lease transactions on Apartment List's platform.



OFFICE of the STATE COMPTROLLER

CONNECTICUT ECONOMIC UPDATE

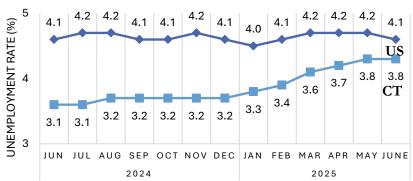
Sean Scanlon State Comptroller

AUGUST 2025 EDITION

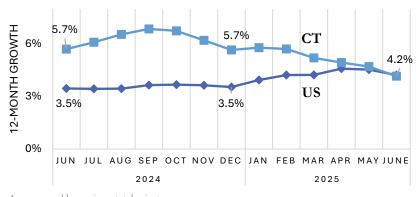
LABOR MARKET UPDATE

Connecticut payroll jobs hit 1.718 million in June, which is the highest level since March 2008. Overall jobs rose by 6,300 (0.4%) in June, following a revised loss of 4,200 jobs in May (partly reflecting a strike at Pratt & Whitney). There were roughly 76,000 open jobs in May.

UNEMPLOYMENT RATE



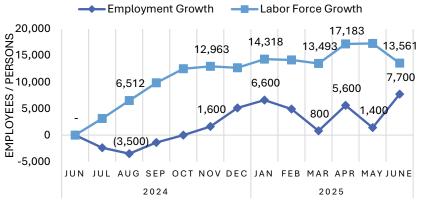
WEEKLY EARNINGS 12-MO. GROWTH - 6 MO. MOVING AVG.



Average weekly earnings, total private employees, not seasonally adjusted

Source: Bureau of Labor Statistics, OSC calcualtions

CONNECTICUT EMPLOYMENT & LABOR FORCE GROWTH SINCE JUNE 2024



Source: Bureau of Labor Statistics, OSC Calculations

Unemployment

Connecticut's unemployment rate was unchanged in June at 3.8%, below the national rate of 4.1%. Connecticut's labor market has been cooling in 2025, as the number of unemployed people has risen ~9,900 (16%) since January to 73,800, while total employment grew by 1,100 jobs (0.1%).

Earnings Growth

Connecticut private sector weekly earnings averaged \$1,306 in June, up 2.7% over the year (not seasonally adjusted). Looking at the 6-month moving average of that series to smooth out monthly fluctuations shows that Connecticut wage growth has been decelerating and is now on par with the U.S. average at 4.2%. Higher inflation in New England has also been decelerating this year.

Labor Force & Jobs

Connecticut's labor force (people working or looking for work) fell by 3,700 people in June, and the labor force participation rate dropped from 65% to 64.8%. Since June 2024, the labor force is up by ~13,500 (0.7%) and payroll jobs are up by 7,700 (0.5%).



Sean Scanlon State Comptroller

AUGUST 2025 EDITION

NEW \$250 STATE INCOME TAX CREDIT FOR EITC RECIPIENTS WITH CHILDREN

As part of the biennial state budget adopted in June, Connecticut increased the fully refundable state Earned Income Tax Credit (EITC) by \$250 for working families with at least one qualifying child. Connecticut's EITC piggybacks on the federal EITC, giving the working households that qualify for the federal version an extra 40%. Income eligibility thresholds depend on household composition. For a married couple with two children, earned income had to be less than roughly \$55,800 in 2024. Any part of the credit that remains after eliminating the filer's tax liability is given to the recipient in a lump sum as part of their tax refund. Starting with the 2025 tax year, the Connecticut EITC will be worth an extra \$250 to eligible recipients that have a child or other qualifying dependent.

The EITC is a powerful tool to support low- and moderate-income working families in Connecticut, increasing their take-home pay and helping them afford essentials like rent, groceries, and childcare. The amount increases as earned income rises (up to a point) and then plateaus and decreases at higher levels of income. This incentivizes more work, unlike many government programs that have benefit cliffs (e.g., if you work more hours or get a raise, you no longer qualify for any assistance). For 2023, 191,209 Connecticut households received state credits totaling \$190.1 million according to the Department of Revenue Services' 2024 annual report. By supplementing wages, the EITC strengthens household stability and boosts local economies across the state.

TOP MUNICIPALITIES FOR CONNECTICUT'S EARNED INCOME TAX CREDIT, 2023

| | | Amount of CT EITC Claimed | | | CT EITC as share of CT |
|------|--------------|------------------------------|------|---------------|------------------------|
| Rank | Municipality | (\$ Millions) | Rank | Municipality | Income Tax |
| 1 | HARTFORD | 17.3 | 1 | HARTFORD | 22.5% |
| 2 | BRIDGEPORT | 16.7 | 2 | WATERBURY | 20.1% |
| 3 | WATERBURY | 15.5 | 3 | NEW BRITAIN | 16.1% |
| 4 | NEW HAVEN | 12.7 | 4 | WINDHAM | 14.3% |
| 5 | NEW BRITAIN | 9.4 | 5 | NEW LONDON | 11.6% |
| 6 | STAMFORD | 6.4 | 6 | EAST HARTFORD | 10.0% |



Source: <u>Department of Revenue Services</u>

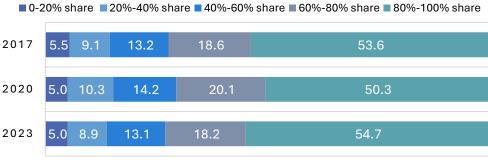
CONNECTICUT'S PERSONAL INCOME DISTRIBUTION

The U.S. Bureau of Economic Analysis (BEA) produces many of the nation's economic statistics, including gross domestic product (GDP) and personal income. In July, BEA released <u>new statistics</u> that show how disposable personal income (personal income after taxes) has been distributed among households at the state level between 2012 and 2023.

The data essentially ranks every CT household by their disposable income (adjusted for household size) and divides that ordering into five equal quintiles. In 2023, the top 20% of households received 54.7% of the income, up from 50.3% in 2020.

The State's mean personal income (\$223,282 in 2023) ranks 3rd among states but the median (the middle value, \$126,480 in 2023) ranks 9th.

CONNECTICUT DISPOSABLE PERSONAL INCOME



Source: U.S. Bureau of Economic Analysis



Sean Scanlon State Comptroller

AUGUST 2025 EDITION

APPENDIX

| Connecticut Housing Market | Jun-25 | Jun-24 | % Change or Change |
|--------------------------------------------------------------------------------------------|---------|---------|--------------------|
| Home Sales (Redfin) | 3,730 | 3,482 | 7.1% |
| Median Sales Price (Redfin) | 498,900 | 475,500 | 4.9% |
| Active Listing Count (Realtor.com) | 4,872 | 4,266 | 14.2% |
| New Listing Count (Realtor.com) | 4,148 | 3,928 | 5.6% |
| Freddie Mac U.S. 30-Year Fixed Rate Mortgage Average (%) (Week ending 7/24/25 and 7/25/24) | 6.74 | 6.78 | -0.04 |
| Median Days on Market (from listing to close, Realtor.com) | 34 | 33 | 1.0 |
| Average Sale-to-List Price Ratio (Redfin) | 103.9% | 104.3% | -0.4% |
| Median Rent for New Leases (Apartment List) | 1,715 | 1,673 | 2.5% |
| Single-family Housing Permits YTD-June (U.S. Census Bureau) | 1,028 | 1,022 | 0.6% |
| 2+ Unit Structures Housing Permits YTD-June (U.S. Census Bureau) | 1,609 | 1,131 | 42.3% |

Some Data Retrieved from FRED, Federal Reserve Bank of St. Louis

| Connecticut Labor Market | Jun-25 | May-25 | Jun-24 |
|---------------------------------------------|-----------|-----------|-----------|
| Unemployment Rate | 3.8% | 3.8% | 3.1% |
| Total Unemployed | 73,800 | 74,300 | 60,500 |
| Total Nonfarm Employment | 1,718,700 | 1,712,400 | 1,711,000 |
| Job Growth | 6,300 | -4,200 | 2,700 |
| Job Openings to Unemployed Ratio | - | 1.0 | 1.5 |
| Quit Rate | - | 1.6 | 1.9 |
| Average Monthly Initial Unemployment Claims | 4,454 | 2,617 | 3,972 |
| Labor Force Participation Rate | 64.8% | 65.0% | 64.8% |
| Average Hourly Wage | \$38.98 | \$38.89 | \$37.83 |

Data Source: Bureau of Labor Statistics & CT Department of Labor

Connecticut Industry Sector Nonfarm Payroll Employment – June 2025

