

STATE OF CONNECTICUT  
STATE EMPLOYEES RETIREMENT COMMISSION  
ACTUARIAL SUBCOMMITTEE MEETING

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FEBRUARY 14, 2024 MEETING  
HELD VIA ZOOM  
CONVENED AT 3:02 p.m.

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Present:

Peter Adomeit, Chairman  
Michael Bailey, Trustee  
Karen Nolen, Trustee  
Claude Poulin, Actuarial Trustee  
Tim Ryor, Actuarial Trustee  
Mark Sciota, Municipal Liaison  
Ted Wright, Office of the Treasurer, Ex-Officio member  
John Garrett, Cavanaugh Macdonald  
Ed Koebel, Cavanaugh Macdonald  
John Herrington, Retirement Services Division Director  
Jean Reid, Retirement Services Division  
Ann Marie Rheault, Town of Winchester  
Cindy Cieslak, Rose Kallor LLP

TRANSCRIPTIONIST: Karin A. Empson

1 (Proceedings commenced at 3:02 p.m.)

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5 CHAIRMAN ADOMEIT: Okay. This is the  
6 meeting of the Actuarial Subcommittee of the  
7 Connecticut State Employees Retirement Commission being  
8 held remotely using Zoom technology.

9 And, Cindy, do you have the attendance,  
10 please?

11 MS. CIESLAK: Yes. Good afternoon. This  
12 is Cindy Cieslak. Present this afternoon, we have  
13 Chairman Peter Adomeit; Trustee Michael Bailey;  
14 Actuarial Trustee Claude Poulin; Municipal Liaison Mark  
15 Sciota; Chief Investment Officer, Office of the  
16 Treasurer, Ex Officio Member of the Retirement  
17 Commission, Ted Wright; Actuarial Trustee Tim Ryor;  
18 from the Retirement Services Division, Jean Reid;  
19 Director of Finance from the Town of Winchester, Ann  
20 Marie Rheault; John Garrett and Ed Koebel, both from  
21 Cavanaugh Macdonald; and Cindy Cieslak, General Counsel  
22 from Rose Kallor.

23 CHAIRMAN ADOMEIT: Thank you. The  
24 agenda, Item Number 1, Municipal State Employees  
25 Retirement System Experience Study.

1 MR. GARRETT: Thank you, Mr. Chairman and  
2 members of the Subcommittee. This one was not—

3 CHAIRMAN ADOMEIT: This is Ed Koebel  
4 speaking, because we have to transcribe these.

5 MR. GARRETT: I'm sorry. This is John.  
6 Yeah, I'm sorry. It's John Garrett speaking.

7 CHAIRMAN ADOMEIT: Oh, I thought it was  
8 Ed.

9 MS. REID: I'm sorry to interrupt. This  
10 is Jean Reid. John Herrington is having a little  
11 technology issue, and he will be along as soon as he  
12 can.

13 CHAIRMAN ADOMEIT: Oh, thank you.

14 MS. REID: Thanks. Sorry.

15 CHAIRMAN ADOMEIT: That's all right.

16 MR. GARRETT: Well, it looks like I am  
17 too because my video feed went out. Well, sorry. I'm  
18 here. I was on video a little while ago, but I don't  
19 know what happened. Everybody hear me okay?

20 CHAIRMAN ADOMEIT: Sure. I can.

21 MR. GARRETT: Okay. This is John Garrett  
22 again with Cavanaugh Macdonald. With me is Ed Koebel.  
23 You'll hear from Ed whenever I say something wrong, I'm  
24 sure, I hope. But so this is the final version of the  
25 experience study investigation. We've gone through a

1 couple of presentations of it along the way. And so  
2 this is the basis for the assumptions that we are using  
3 in the June 30, 2023 valuation that we're going to  
4 present here in some of the upcoming reports.

5 We would like to apologize that we kind  
6 of dumped a lot of the GASB reporting in there today.  
7 We'd like to go ahead and have that discussed today and  
8 considered by the Subcommittee. Assets have been -  
9 we've, you know - I guess there's been a lot of  
10 turnover in the Comptroller's staff of the people who  
11 do the financial reporting, and we've kind of been  
12 working through the statements that they've been  
13 providing. And we just got an updated version;  
14 actually this morning was the latest update.

15 So with that, we thought we'd want to  
16 jump in there and get some of those differences that  
17 were existing between what we were showing for the  
18 Governmental Accounting Standard Board assets, which  
19 we'd like to match up with what's going to be reported  
20 in the financial report for the State of Connecticut.  
21 And so we had to make some adjustments to some of  
22 those. It also impacted some of the other little  
23 valuation reports we have today as well.

24 So with that, the experience study, I  
25 don't know if you want me to go through any of it. It

1 kind of - the only thing that changed was, as discussed  
2 in the prior meeting earlier this month, was we are  
3 grading in the 2.65-percent COLA for those retirees in  
4 MERS that retired from January 1, 2002 up to June 30,  
5 2025. The old assumption was two-and-a-half percent.  
6 We are recommending we grade into a 2.65-percent COLA  
7 for that group, and this first valuation in 2023 will  
8 use a 2.55-percent rate of cost-of-living adjustments  
9 for those - for that group. And then the following  
10 one, we'll use 2.6, and then finally, the 2025  
11 valuation, we'll be using the 2.65-percent, which  
12 again, was a good fit for what the expectation of that  
13 COLA will be long-term.

14 I believe that was the only material  
15 change in the assumptions. We have gone through the  
16 report a few times and made a couple of edits. I hope  
17 we've caught all the typos. But with that, I'll open  
18 it up to any questions or comments anybody might have.

19 Well, then I'll - I guess we can put that  
20 one to rest, and maybe jump on over to the valuation  
21 report. Is that good with everyone?

22 CHAIRMAN ADOMEIT: It sounds like they're  
23 not jumping in, so-

24 MR. GARRETT: Okay, good, good. So  
25 what's in front of you is the report. We're sorry

1 again. This kind of got to you all late. We were  
2 still adjusting assets this week. But anyhow, this is  
3 the MERS Draft Actuarial Valuation Report for June 30,  
4 2023. This does incorporate the new assumptions that  
5 we've recommended through the experience study. Some  
6 of that is discussed in the report, and of course, the  
7 tables in the back relying on some of the, you know,  
8 tabular views of those assumptions are changed as well.

9 So this was the experience. You know,  
10 this is kind of a summary of the results for the entire  
11 MERS program, and we see that the number of active  
12 members actually grew 502 people, and we see the  
13 compensation up over 718 million from just under 670.  
14 Number of retirees, a little bit of a surprise there,  
15 300 more retirees, I think - well, actually, there were  
16 340. We had some deaths along the way. There were 347  
17 new retirees and we only expected about just over 300,  
18 so a little bit of a loss we'll see on some of those.

19 Market value, we had a pretty decent  
20 return, over eight percent. Of course, this plan  
21 assumed seven percent. That gain is going to be  
22 recognized over the next five years. However, as you  
23 can see, the difference between the market value and  
24 the actuarial value, we're still deferring about 180  
25 million dollars of losses from the '22 results that

1 have yet to work their way through the smoothing.

2 The liability is - the unfunded portion  
3 of the liability, you can see, grew. A lot of this, of  
4 course, was expected in the experience study. About  
5 pretty close to 1.2 billion was what our estimate was  
6 with that new COLA assumption. We see we're higher by  
7 53 million. Some of that is, you know, the new group,  
8 the new people, more active members, and certainly some  
9 of it was the experience picked up asset losses, and  
10 we'll go through gain/loss here in a little bit.

11 We see that, you know, when we're using  
12 this layered approach, you know, which we just went to  
13 with the revised '22 valuation, we went from the old,  
14 closed amortization period to a new layered approach  
15 that started with 25-year layers. Well, those two  
16 layers that exist from '22 now have 24 years left on  
17 them in this new base that we're adding for the change  
18 in the UAL that was not expected, or due to the  
19 assumption changes. That's going on its own 25-year  
20 base, and we'll look at the layers here in a little  
21 bit.

22 So with that, let's go on to - well, the  
23 funded ratio, you can see, just declined, just 75.8 in  
24 the last valuation on the actuarial-value-of-asset  
25 basis, and down to 73 now. Again, that was somewhat

1 pretty close to what we were expecting with the  
2 experience study as well.

3 The rates, which are probably where the  
4 rubber meets the road, certainly for the towns, the  
5 rates actually came out - three out of four of them  
6 actually came out a little better than what we were  
7 expecting. So general employees with social security,  
8 we were anticipating that, with the COLA change, to be  
9 about 16.83 percent, came in about 15 basis points  
10 less. General employees without social security, we  
11 were anticipating that to be about 20.85 and it's  
12 20.59, so pretty close to 36 - right at 36 basis points  
13 less - I'm sorry, 26 basis points less.

14 Police and fire with social security was  
15 the only disappointment. We were anticipating that to  
16 be around 23.7 percent and it's 24.1, so about 40 basis  
17 points higher. And then police and fire without social  
18 security, which is the much larger - police and fire  
19 with social security is the smallest group in MERS.  
20 Police and fire without social security is the second  
21 largest. We were expecting that to be 27.23, and it  
22 came in at 26.44, so quite a bit less than what was  
23 anticipated.

24 MR. POULIN: This is Claude.

25 MR. GARRETT: Yes, sir.



1 MR. POULIN: I have a question, John. So  
2 this column, June 30<sup>th</sup>, 2025, does it incorporate the  
3 assumption, the new assumption, for the COLA-

4 MR. GARRETT: Yes.

5 MR. POULIN: --2.55? Now, in 2025, it  
6 would be at 2.6?

7 MR. GARRETT: Right. But so the '23  
8 valuation sets the funding for the towns that begins  
9 July 1, '24. So, you know, the fiscal year - there's a  
10 delay in the contribution amounts versus the valuation.  
11 But so the '23 valuation is using a 2.55 percent  
12 assumption for that, and that determines that cost that  
13 they're going to fund in fiscal year ending '25.

14 MR. POULIN: Okay. At the bottom, so the  
15 June 30<sup>th</sup>, 2025 would be 2.65, the ultimate amount?

16 MR. GARRETT: Well-

17 MR. POULIN: I mean, two-point - yeah,  
18 2.65.

19 MR. GARRETT: These costs are based on  
20 the 2.55 percent.

21 MR. POULIN: Five-five.

22 MR. GARRETT: Yeah. And when we actually  
23 do the June 30, 2025 when we'll be at the 2.65, that  
24 will reflect the funding that we expect to come in in  
25 fiscal year ending '27.

1 MR. POULIN: Okay. Thank you.

2 MR. GARRETT: Yes, sir.

3 Let's go over to, I guess, the asset  
4 section, Ed, if we can roll down to that. It would go  
5 - well, I'm - so here was the actual - the summary of  
6 the market value of the receipts and disbursements we  
7 saw for the plan. This, again, is based on the latest  
8 statements from the Office of the Comptroller, the  
9 section that does financial reporting. So these are  
10 pretty close to what the CAFR is and, again, part of  
11 why we were still a little bit behind on getting these  
12 done. That can't be completely the reason.

13 But if we roll on down to the bottom  
14 line, we had an 8.62-percent rate of return. Again, we  
15 expect a seven-percent rate of return. So the assets  
16 did add some investment income that wasn't expected.  
17 We used smoothing so - I guess, the page before that,  
18 Ed. When we look at the smoothing, we smoothed kind of  
19 based on the difference between what we expect the  
20 assets to be on an actuarial basis and where they  
21 actually come into. And on the market end, we kind of  
22 move twenty percent towards market.

23 So with that, we see an actuarial rate of  
24 return of 5.63. And we still have - you know, again,  
25 there is that 178-million-dollar difference that is yet

1 to be either offset by future gains, or recognized in  
2 the UAL to the extent that it's not offset by gains.

3 So with the 5.63-percent return for this  
4 valuation, and the expectation of seven percent, we did  
5 have increases to the UAL due to the investment income  
6 being less than what we expected.

7 So, I guess, let's go up, Ed, to the  
8 breakouts of the individual plans. So part of the  
9 experience study, and what we saw, was that, with the  
10 new assumptions, and especially when we lowered the  
11 salary-increase assumptions, the mirrored component of  
12 those, we saw a pretty sizeable decrease in the normal  
13 cost for the employers. And here you can see the two  
14 general employee plans. You know, the normal cost is  
15 really - you know, is down from what we would have seen  
16 without these changes, and that certainly helps.

17 You know, when we're reducing the normal  
18 cost, that means that, you know, that's first offset by  
19 how much the employees contribute, and here we're at -  
20 this is the last year that we're showing increases in  
21 the employee contributions that have been scheduled.  
22 So the employees in the social-security-covered groups  
23 are putting in five-and-a-quarter percent, and the non-  
24 social-security-covered groups are putting in eight  
25 percent. And so what's left for the employer is right

1 there in the employer normal-cost rates, and we see  
2 under five percent for the without-social-security  
3 general employees and 5.6 percent with.

4 The amortization costs again are up. The  
5 larger the amortization - the larger the UAL is, the  
6 costs are going to be pushed a little. And here, we  
7 get those bottom-line numbers, 16.68 for general  
8 employees with social security, and 20.59, general  
9 employees without social security. And both these  
10 rates were a little less than what we would have  
11 forecast from '22, based on the new assumptions.

12 The police and fire groups, you can see  
13 in front of you now, once again, that phase-in of those  
14 increased employee contributions, this is the last  
15 year. So we've reached the ultimate rate of eight  
16 percent for the plans without social security, and  
17 five-and-a-quarter percent, with social security. The  
18 remaining normal cost for the employers, you can see,  
19 is a little - 8.21 for the police and fire with social  
20 security, and 7.88 without, pretty close.

21 The amortization of the UAL, again, you  
22 know, with the increased UALs, we're going to see this  
23 cost increase, partially offset by decreases in the  
24 normal cost, but the police and fire without social  
25 security is up to 26.44. Again, that's - you know, we

1 were anticipating that to be around 27.23. So, you  
2 know, it's over - I'm sorry, yeah, over like 79 basis  
3 points less than what we expected. The police and fire  
4 with social security though was, however, the only  
5 surprise group. That came in about 40 basis points  
6 higher than what we expected.

7 This is a smaller group. Their  
8 retirement, you know, when we expect like ten people to  
9 retire and 14 do, that actually drives a little bit  
10 bigger cost, even though this is the smallest group.  
11 So, you know, because it's smaller, I think, you know,  
12 when we're divvying up these costs by group, it's going  
13 to be a little more volatile.

14 Ed, we can finish up with gain/loss.  
15 Here we go. So this is kind of in total, but it still  
16 kind of tells a story of what we see in the individual  
17 groups too. There is always a lot of volatility  
18 between the groups, but - so we expected the UAL to  
19 come in. And again, this was before we looked at the  
20 assumption changes, so about one - just over a billion.  
21 We expected adding about 188 million to that due to the  
22 new assumptions. So we were expecting a UAL of around  
23 1.19 billion. It came in 1.253, so about 62.4 million  
24 dollars larger than what we expected. Most of that is  
25 driven by that investment income, about two-thirds,

1 over two-thirds of it, was investment income. And we  
2 see there the source of losses.

3 So a little bit of a surprise. We just  
4 changed to the new, upgraded mortality table, and three  
5 of the four plans showed pretty minor losses, and one  
6 was even a smaller gain. So - now, part of this new  
7 mortality assumption, though, it has really built-in  
8 generational increases. So next year, the rates we'd  
9 expect to be a little bit less. So, you know, we're  
10 not going to have to worry. If we had done this the  
11 old way, where we set static rates, we'd be worried  
12 right now, because the first year, you typically want  
13 to see a pretty sizable gain because you put a lot of  
14 margin in that table for future improvement. But with  
15 the generational method, we'd want to see this number  
16 near zero.

17 This is actually, you know, not a bad  
18 outcome. It's close to zero. For us, as - you know,  
19 it's not a shock. It's just we weren't anticipating  
20 that it would be with parentheses around it. We were  
21 kind of anticipating a little bit of a gain with the  
22 new tables.

23 Cost-of-living adjustments last year, we  
24 know that CPI was still lingering a bit higher. We did  
25 have higher changes in the retirees' benefits than

1 expected, and that pushed about a two-million-dollar  
2 loss. Salary increases, a little bit of a gain, but  
3 it's not - three of the four plans had gains. The only  
4 plan that really had a salary loss was police and fire  
5 without social security, and that was about a five-  
6 million-dollar loss that, you know, is partially offset  
7 by the gains to the other plans, and when we looked at  
8 them in total.

9           And then the other demographic  
10 experience, this is really the compounding effect of  
11 all the differences. It falls into what's - well, it's  
12 actually retirement in service, and disability  
13 experience, active member death, and probably the  
14 largest component of that was we did have retirement  
15 losses, not across-the-board. I believe we actually  
16 had a gain for general employees with social security -  
17 I'm sorry - yeah, general employees with social  
18 security.

19           General employees without social security  
20 was a loss, as well as a loss for the police and fire  
21 with social security, that smallest group we had.  
22 Again, the expectation was, I think we expected to have  
23 about 11 retirees, 12 or 11 retirees, and we had  
24 actually 14. So a little bit of a loss gets driven  
25 there.

1           The new members that came into the group,  
2           because they come in with a partial year of service,  
3           when we see them in the next valuation, this is 2.7  
4           million dollars. To us, it's not really a loss. It's  
5           just an additional liability because, you know, these  
6           new members that weren't in the plan in '22 now show up  
7           in '23 with a little bit of service, and therefore, a  
8           little bit of an accrued liability.

9           So again, that total loss, 62.4 million.  
10          As a percent of the liabilities of the plan, you can  
11          see up in Item 11 there, it's 11.45 percent, knowing  
12          that two-thirds of that is driven by the investment  
13          gain and loss. We have really a less-than-a-half-of-a-  
14          percent of liability gain/loss due to all the non-  
15          investment related experience of the plan, which is  
16          really, you know, kind of an expected outcome.

17          So with that, I'll - Ed, anything else  
18          you want to add about the MERS-

19                 MR. KOEBEL: No, I think you hit all the  
20          highlights.

21                 CHAIRMAN ADOMEIT: That's Ed Koebel  
22          speaking.

23                 MR. KOEBEL: Sorry, Ed Koebel.

24                 CHAIRMAN ADOMEIT: That's all right.

25                 MR. GARRETT: And this is John again.



1 And I think I - if I hit all the highlights, then I  
2 also hit all the lowlights too. So it was a little bit  
3 of a disappointment in here, in that we do see at least  
4 one of the plans, it was - you know, one of the plans  
5 was a little higher than what we were anticipating from  
6 the projection of the '22 valuation with the new  
7 assumptions. But overall, it was pretty close.

8 So any questions concerning the '23 MERS  
9 Valuation Report?

10 CHAIRMAN ADOMEIT: I hear the sound of  
11 silence. Peter Adomeit. So shall we move on?

12 MR. GARRETT: Yes, sir.

13 CHAIRMAN ADOMEIT: On to Number 3.

14 MR. GARRETT: We have a few other reports  
15 to hit with - and I'll (inaudible) over to Ed to go  
16 through these.

17 MR. KOEBEL: All right. One of the other  
18 plans that kind of goes along with the MERS Valuation  
19 Report is the Police and Fire Survivor's Benefit Fund,  
20 and many of the municipalities that are in this fund  
21 are in MERS as well. So when we do this valuation,  
22 we're kind of implementing the same assumption changes  
23 that you saw in the MERS plan.

24 So, remember, this is a survivor's  
25 benefit fund. It's basically a life insurance fund.

1 And it almost has an opposite effect of the changes  
2 that we made, especially in mortality. By thinking  
3 that folks are going to live longer, life insurance  
4 benefits are kind of put off, and we lower liabilities.  
5 So we actually see the opposite effect for this plan  
6 than in MERS.

7 And here's - Page 1 is the summary of  
8 principal results. You know, like MERS, active  
9 participants are up just slightly, and payroll is up;  
10 number of retirees are up as well. The number of  
11 annuitants are those folks who, you know, are receiving  
12 this survivor's benefit fund as part of the deaths of  
13 the members. So about 1.8 million dollars in benefits  
14 going out to the annuitants in this plan.

15 Well, you see the funded ratio there  
16 really increased, from 72.5 percent to 83.9 percent,  
17 and we'll show you the impact of that, but it basically  
18 is due to the assumption changes. And our employer  
19 normal contribution rate, where we were always asking  
20 for, you know, around 1.3 percent in years past, 1.4  
21 percent in a couple years, now, we're down to 0.19  
22 percent of pay that is always needed for this plan,  
23 which uses a frozen initial liability cost method,  
24 which basically just comes up with one rate. It  
25 doesn't have an unfunded accrued liability to it, but,

1 you know, just has one rate.

2 So what we're seeing from the assumption  
3 changes, again, due mostly to the mortality change,  
4 that it decreased liabilities by 11.2 million dollars,  
5 and it decreased the contribution rate by 1.24 percent.  
6 So this rate here, 0.19, would have been 1.43 percent  
7 had it not been for the assumption changes, so right at  
8 - kind of in line with what we saw last year.

9 Again, since we're extending out, you  
10 know, mortality, or improvements in the future, it  
11 really lowers the liability here for the present active  
12 members, the participants who are anticipated to maybe  
13 their annuitants get - their contingent annuitants get  
14 a benefit from this plan many years into the future.  
15 By extending that mortality means that we can extend  
16 that liability, present value of that liability, so it  
17 lowers it pretty significantly.

18 So here are the liabilities from this  
19 year to last year, and you see we're down about five  
20 million dollars there. We had a good investment year,  
21 like John said earlier, very comparable for this plan  
22 as well, eight percent return. So you see, when we  
23 come down here, the present value of the costs is  
24 really significantly lower than a year ago. So that's  
25 why our employer contribution rate is down to 19 basis

1 points. That is for the fiscal year '25, so same time  
2 period as MERS.

3 So I'll stop there, see if there's any  
4 questions.

5 MR. GARRETT: You know, it is - and I  
6 know this looks kind of strange, but you've got to  
7 remember, as Ed pointed out, we're using a different  
8 funding method here. This is frozen initial liability,  
9 which the funding is really spread over the future  
10 expected salaries of the members. And, of course,  
11 members - as that showed, the members are paying one  
12 percent toward this. So, you know, in total, we're  
13 getting 1.19 percent of pay, when before, we were  
14 getting 2.3.

15 So, you know, on that basis, it looks a  
16 little different, but that method, the frozen initial  
17 liability method, we're really funding, you know, the  
18 marginal portion of the liability. And so when we see  
19 it decrease, present value of future salaries, you can  
20 see in Item 6 there on that table Ed has in front of  
21 us, it still went up, as would be expected. And so,  
22 that kind of drives a dramatic increase on what percent  
23 of all those future salaries we need to fully fund this  
24 plan. So it's pretty surprising.

25 The unfortunate thing, of course, is

1 there's only, what, ten towns that are in this, and one  
2 of them isn't even a MERS employer. So is that nine?  
3 Nine plans, yeah.

4 CHAIRMAN ADOMEIT: Peter Adomeit here. I  
5 have a question. It's not about the numbers. It's  
6 about the name, Policemen and Firemen. How do we  
7 change that to Police and Fire? Do we just do it?

8 MR. GARRETT: You know, I think that's  
9 tied to how it is in statutes too though. So we're  
10 happy to call it Police Officers and Firefighters, if  
11 you'd like for us to do that. You're right, and that's  
12 kind of an old style of describing the group. But,  
13 yeah, I think actually the fund is called that in  
14 statutes. In fact, I was looking earlier at the  
15 Treasurer's Office - actually it's called on the  
16 Treasurer's Office reporting, like the investment  
17 policy statement I was looking at earlier, is Police  
18 and Firemen. So I guess they are considering different  
19 gender for police, but pretty much firefighters-

20 But we'll be happy to change this. I  
21 mean, maybe we'll be the first, Mr. Chairman. We can  
22 go ahead and change it here to Police Officers and  
23 Firefighters, and maybe that pushes a discussion  
24 further.

25 CHAIRMAN ADOMEIT: Yeah, I think that'd

1 be very useful in the year 2024.

2 MR. GARRETT: So for the next report,  
3 we'll - or would you like us to change this one?

4 CHAIRMAN ADOMEIT: If it's possible, you  
5 can change this one. If not, we'll wait.

6 MR. KOEBEL: We could change that tonight  
7 for tomorrow's (inaudible).

8 CHAIRMAN ADOMEIT: Okay. Yeah, thank  
9 you.

10 MR. KOEBEL: Yep. No problem.

11 MR. GARRETT: Yes, sir.

12 CHAIRMAN ADOMEIT: Okay. I guess we  
13 have, what, one more item?

14 MR. POULIN: I think we have two.

15 MR. KOEBEL: I've got two more items, Mr.  
16 Chairman. This is Ed Koebel.

17 CHAIRMAN ADOMEIT: Okay. What's the next  
18 one?

19 MR. KOEBEL: I've got the Connecticut  
20 SERS GASB 67 Report. This is for all the accountants  
21 in the room.

22 So we went over the valuation back in, I  
23 guess, December. So a good improvement in the assets  
24 and the contributions that were put into this plan. So  
25 we've really seen the funded ratio increase for this

1 plan as well. And under the GASB Accounting Standards  
2 Board, we're basically using the same liability  
3 methodology to calculate this total present - total  
4 pension liability. It's comparable to the accrued  
5 liability in the funding report.

6 But when we compare the assets to the  
7 liabilities, we have to use the market value of assets,  
8 or what they call the fiduciary net position, or this  
9 FNP here, which is basically the market value of  
10 assets. So when we value that, we get a net pension  
11 liability of just about 20.7 billion dollars in this  
12 plan, and a ratio of about 50.59 percent. And this did  
13 include about a million - a billion dollars that was  
14 transferred over this year, or after the val year, but  
15 it does include that as a receivable.

16 Just wanted to point out, this was kind  
17 of - as we were going through this plan, I really  
18 thought this was a great table to show, and I'll make  
19 it bigger because it's a little bit small. But, you  
20 know, this is a ten-year history of this plan comparing  
21 liabilities, total pension liability here, to the plan  
22 net position. And back in 2014 - and this is our tenth  
23 year of doing GASB 67 reports for all of our plans; we  
24 started in 2014. So now, this table is finally filled  
25 out entirely for all of our plans, including yours.

1           So when we started out, we had 16 billion  
2     in net pension liability, and we have 20 billion now.  
3     So we think, you know, it's not been too great, but  
4     this ratio has gone from 39 percent all the way up to  
5     50 percent. So this is just - you know, kudos to this  
6     Actuarial Subcommittee and the Commission for - you  
7     know, and the State, for putting in additional  
8     contributions. We're making great progress in this  
9     funding of this plan.

10           Again, back here, it was one of the worst  
11    - or lowest funded plans in the country, and now, you  
12    know, we're getting there. It's a marathon; it ain't a  
13    sprint. But we're getting there, where, you know,  
14    we're seeing a marked improvement in this funded ratio,  
15    especially over these last three or four years. So I  
16    really thought that was great and wanted to point that  
17    out.

18           But, again, this is, again, more for the  
19    accountants that go into the ACFR. All these numbers  
20    will go into their report, so we have to provide that.  
21    And we will, for GASB 68, which is for the employers,  
22    for some of the employers of this plan that do their  
23    own financial reporting, we will be breaking their  
24    liabilities down and providing GASB 68 numbers for  
25    them, and we'll be working on that over the next month.



1           But I'll stop there and open it up to any  
2 questions.

3           MR. GARRETT: Yeah, there's one - you  
4 know, this is a single-employer plan, and, you know,  
5 there have been some decisions by some of the component  
6 units, like the Connecticut Housing and Finance  
7 Authority, and there's about, I think, eight or nine  
8 different - the airport, the lottery. There's quite a  
9 few little units that want their reporting as if  
10 they're in a cautionary plan.

11           So those allocations - I know the  
12 Connecticut Housing and Finance Authority, they have a  
13 calendar year-end, unlike all the rest are all, you  
14 know, June 30 fiscal years. So they're really anxious  
15 to get their - so we're probably going to produce those  
16 allocations here within the next few days, and  
17 hopefully get their - it'll be a draft until the  
18 Commission approves the 68 report, but I think they  
19 typically hang together pretty tight, and we don't see  
20 any more changes.

21           The only twist that we would see going  
22 forward after today would, again, be another update to  
23 the assets from the financial reporting staff of OSC.

24           MR. POULIN: This is Claude. Does this  
25 request from these units happen every year, or it's the

1 first time?

2 MR. GARRETT: Yeah, we've been doing  
3 that, God, I think probably about seven or eight years.  
4 And it was somewhere decided along the way - it was  
5 after our initial reporting that - I think it's the  
6 auditors of any of these individual places. They issue  
7 their own stand-alone reporting, I believe. And so  
8 they want, again, to be considered as if they're  
9 cautionary in this plan instead of just a unit that the  
10 State is funding the plan.

11 So I don't think it changes how the State  
12 records their assets, or their - you know, their  
13 financial reporting for the State. It's still kind of  
14 incorporated as if it's a single-employer plan, which  
15 it is. It's just these units now kind of pull out  
16 their own numbers for their own financial report that  
17 shows their portion of the net pension liability, their  
18 portion of the pension expense, kind of based on the  
19 allocation of their contribution compared to the total  
20 contribution in the State employees' plan.

21 MR. POULIN: Thank you.

22 CHAIRMAN ADOMEIT: Okay.

23 MR. KOEBEL: All right, Mr. Chairman.

24 This is Ed Koebel. I've got one more GASB report to go  
25 over, and this is for the Judges, Family Support

1 Magistrates, and Compensation Commissioners Retirement  
2 System, again, as of June 30<sup>th</sup>, 2023. And, again, we  
3 went through this valuation—

4 MS. CIESLAK: Ed. Ed, I apologize for  
5 the interruption. I just don't think this is on the  
6 agenda.

7 MR. KOEBEL: Oh.

8 MS. CIESLAK: So I would recommend to the  
9 Chairman that he request a motion to amend the agenda  
10 to include this report.

11 CHAIRMAN ADOMEIT: Thank you, Cindy.  
12 Motion to amend, please?

13 MR. BAILEY: So moved.

14 CHAIRMAN ADOMEIT: That's Bailey.

15 MR. BAILEY: Bailey, sorry. Bailey, so  
16 moved.

17 MR. RYOR: Tim Ryor, second.

18 CHAIRMAN ADOMEIT: Okay. All in favor,  
19 say aye or raise your hand.

20 MR. BAILEY: Aye.

21 MS. NOLEN: Aye.

22 CHAIRMAN ADOMEIT: It's unanimous; the  
23 ayes have it.

24 Thank you, Cindy.

25 MR. KOEBEL: This is Ed Koebel again.

1 This is (inaudible).

2 MS. NOLEN: Ed, before you go on - I'm  
3 sorry. This is Karen Nolen. I just wanted to note for  
4 Cindy that I joined late, but I am here.

5 CHAIRMAN ADOMEIT: Okay. Thank you.

6 MS. CIESLAK: Thank you, Karen. Yes, for  
7 the record, Karen Nolen joined us, and John Herrington  
8 joined us. I think that's everyone. Tim Ryor joined  
9 us. I think I got him on the initial roll, but in any  
10 event, better safe than sorry.

11 MR. KOEBEL: All right. This is Ed  
12 Koebel again with Cavanaugh Macdonald. The Connecticut  
13 Judges GASB 67 Report as of June 30<sup>th</sup>, 2023, we have a  
14 membership date of 526 total members. Their total  
15 pension liability is about 557.5 million dollars, and a  
16 fiduciary net position of about 298 million. So the  
17 net pension liability is about 259 million and the  
18 ratio of funded - fiduciary net position ratio is about  
19 53 percent for this plan.

20 Again, we did the funding valuation a  
21 couple of months ago, so, you know, we've seen those  
22 contributions that are needed for the fiscal year  
23 ending 2025. We did have a little bit of an experience  
24 loss for this plan, a little bit higher than we have  
25 normally seen. You can see here on Page 8, these are

1 the experience gains or losses over the years, and we  
2 did see a big significant loss for this year, and that  
3 was due to basically payroll increases that were  
4 provided to these members that were much higher than  
5 expected, which added a pretty significant amount of  
6 liability to this plan.

7 But, again, this plan has been hovering,  
8 and it kind of stayed, over this ten-year period, about  
9 this 53 percent ratio. We did get up to about 61  
10 percent after 2021, but again, you remember this is  
11 using market value of assets; it is not using a  
12 smoothed value. So it is a little bit more volatile  
13 from year to year. So when we - you know, 2021 was a  
14 great investment year, so we went from 48 percent to 61  
15 percent; 2022 was not a great investment year, so we  
16 dropped back down to 54 percent; and now we're at 53  
17 percent for this year.

18 This plan, over the last ten years, made  
19 every actuarially-determined contribution that has been  
20 asked of it, so that's great news. We like to see  
21 that, no deficiencies in the contributions that are  
22 being provided.

23 So I'll stop there and open it up to any  
24 questions.

25 CHAIRMAN ADOMEIT: We don't hear any.

1 MR. KOEBEL: All right. Mr. Chairman,  
2 that ends Cavanaugh Macdonald's reports for today.

3 CHAIRMAN ADOMEIT: Okay. We will need a  
4 motion at the meeting tomorrow, SERS meeting tomorrow,  
5 to amend the agenda.

6 So, Claude, can you take care of that,  
7 please?

8 MR. POULIN: Sure, I will. Now, do you  
9 want me to move to accept today, and then to amend the  
10 agenda tomorrow to be included-

11 CHAIRMAN ADOMEIT: That is the usual way  
12 we are doing it; right?

13 MR. POULIN: Yes.

14 CHAIRMAN ADOMEIT: Okay.

15 MR. POULIN: This is Claude. I move to  
16 accept the CMERS Experience Investigation for the Five-  
17 year Period Ending June 30<sup>th</sup>, 2022, and I move to accept  
18 the CMERS Actuarial Valuation Report Prepared as of  
19 June 30<sup>th</sup>, 2023. And I move to accept the Connecticut  
20 Judges, Family Support Magistrates, and Compensation  
21 Commissioners Retirement System Prepared June 30<sup>th</sup>, 2023  
22 on the GASB 67 Report. I move to accept the Police  
23 Officers and Firefighters Survivors' Benefit Fund  
24 Actuarial Valuation Report at June 30<sup>th</sup>, 2023. And I  
25 move to accept the Connecticut SERS GASB 67 Report as

1 of June 30<sup>th</sup>, 2023 - two; it's '22; correct?

2 MR. GARRETT: Three.

3 MR. KOEBEL: Three.

4 MR. GARRETT: Three.

5 MR. POULIN: No, 2023.

6 MR. BAILEY: Bailey, second.

7 CHAIRMAN ADOMEIT: Okay. All in favor,  
8 say aye or raise your hand.

9 MR. BAILEY: Aye.

10 CHAIRMAN ADOMEIT: It's unanimous; the  
11 ayes have it.

12 Okay, so tomorrow, Claude, we can make  
13 that motion to amend the agenda, please.

14 MR. POULIN: (Inaudible)

15 CHAIRMAN ADOMEIT: Then, I guess that  
16 concludes the agenda. We are down to adjournment.

17 MR. POULIN: I move to adjourn.

18 MR. BAILEY: Bailey, second.

19 CHAIRMAN ADOMEIT: Okay. All in favor,  
20 say aye or raise your hand. It's unanimous; the ayes  
21 have it.

22 Thank you all very much.

23 (Adjourned at 3:44 p.m.)  
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I, Karin A. Empson, do hereby  
certify that the preceding pages are an accurate  
transcription of the Connecticut State Employees  
Retirement Commission, Actuarial Subcommittee Meeting  
held electronically via Zoom, conducted at 3:02 p.m. on  
February 14, 2024.

Karin A. Empson

Karin A. Empson

03/03/2024

Date