

1
2 STATE OF CONNECTICUT

3 STATE EMPLOYEES RETIREMENT COMMISSION

4 ACTUARIAL SUBCOMMITTEE

5 -----
6 Date: November 20, 2024

7 HELD VIA ZOOM

8 CONVENED AT 3:02 A.M.
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10
11 Trustees Participating:

12 Claude Poulin
13 Tim Ryor
14 Michael Bailey
15 Karen Nolen

16 Other Participants:

17 Peter Adomeit, Chairman Retirement Commission
18 John Herrington, Director, Retirement Services Division
19 John Garrett, Cavanaugh Macdonald Consulting LLC
20 Darby Carraway, Cavanaugh Macdonald Consulting LLC
21 Larry Langer, Cavanaugh Macdonald Consulting LLC
22 Jean Reid, Accounting Specialist, Retirement Services Division
23 Ben Sedrowski, Planning Specialist, Retirement Services Division
24 Cindy Cieslak, Rose Kallor, General Counsel to the Commission
25

1
2 (Proceedings commenced at 3:02 p.m.)

3 CHAIRMAN ADOMEIT: This is a meeting of the State
4 Employee Retirement Commission Actuarial --

5 MS. CIESLAK: Mr. Chairman, this is Cindy Cieslak.

6 CHAIRMAN ADOMEIT: Should we start over?

7 MS. CIESLAK: I had, This is the actuarial
8 subcommittee and then I think you somehow became muted. So if
9 you would like to --

10 CHAIRMAN ADOMEIT: From the top, all right. This is a
11 meeting of the State Employee Retirement Commission Actuarial
12 Subcommittee being held remotely using Zoom technology. Do you
13 have the attendance, Cindy, please?

14 MS. CIESLAK: Yes. Good afternoon, this is Cindy
15 Cieslak. Present today we have Chairman Peter Adomeit,
16 Actuarial Trustee Claude Poulin, Actuarial Trustee Tim Ryor,
17 Trustee Karen Nolen, Trustee Michael Bailey. From the
18 Retirement Services Division, Division Director John Herrington
19 as well as Jean Reid and Ben Sedrowski. From Cavanaugh
20 MacDonald we have John Garrett, Darby Carraway and Larry Langer.
21 And I'm Cindy Cieslak General Counsel from Rose Kallor.

22 CHAIRMAN ADOMEIT: Okay, thank you. Item number one,
23 Connecticut State Employees Retirement System report on the
24 actuary on evaluation prepared as of June 30, 2024.

25 MR. GARRETT: Mr. Chairman, thank you very much. This

1 is John Garret with Cavanaugh Macdonald, and with me today is
2 Larry Langer, and actuary of principle of Cavanaugh Macdonald
3 and he's now on the SERS/MERS consulting team and Darby Caraway,
4 which is the sharp young analyst that does all the heavy lifting
5 for us, and we are presenting today the Connecticut State
6 Employees Retirement Systems 2024 valuation. And Cindy, do I
7 have permission to share a screen?

8 MS. CIESLAK: This is Cindy. Let me just change the
9 settings. All right. You should be all set now.

10 MR. GARRETT: Okay, let me grab it. Can everyone see
11 that, I know it's on a wide screen, but hopefully we'll get
12 through this. Let me know if I need to zoom in more or not,
13 but -- so going through the report, we'd like to start with the
14 summary that's page 1 of the report. You see the active
15 membership, a nice little growth in the active membership,
16 almost 1800 members. Payroll is up almost 300,000,000, the
17 retirees only one up in net, around 300, 301 to be exact, and
18 the allowances paid to them annually is up to just under two 2.7
19 billion.

20 CHAIRMAN ADOMEIT: Excuse me, John. Could you make
21 that a little larger, please?

22 MR. GARRETT: A little larger. Let me see if I can.
23 How is that?

24 CHAIRMAN ADOMEIT: That's better.

25 MR. GARRETT: Okay.

1 CHAIRMAN ADOMEIT: I can see it now.

2
3 MR. GARRETT: All right. Well, I have mounted up on
4 top as well, but I'm not -- my version of yours is not on the
5 same page as you are, so I'll stay with you.

6 MR. GARRETT: All right. So yeah, this is page 1 if
7 anybody's flipping along in the version we sent. This is has
8 been updated. We did find a typo in it. We didn't resend it
9 'cause there was nothing really major in there, and this has all
10 the logos and all the stuff for our new branding, so this is the
11 latest and greatest draft. So we're at the discussion of the
12 growth in the active and retired members. We have a few more --
13 a couple 100 more deferred vested members. Their total annual
14 allowances are expected to be, when they go into pay status,
15 around 52,000,000, 52.4 million. You see the start of the show
16 this year was the market value of assets. We see it growing
17 from 21.2 billion last year up to 23.9 billion. This does
18 reflect subsequent to the valuation date some transfers that
19 were made, the total about 513,000,000. We carry for the
20 valuation their discounted value from the date of their
21 anticipated deposits back to June 30. And so that's a
22 10,000,000 roughly a little over 10,000,000 dollar difference in
23 what the market value as reported by the comptroller's office
24 for the financial reporting there. So we're just about
25 10,000,000 dollars under what the market value that's going to

1 show in the financial reporting for the State when that's
2 prepared. The actuarial value you see is actually -- we have
3 flipped it this year, so the smoothing technique we use is we go
4 to the expected actuarial value and then mark toward market by
5 20% of the difference. And so this year you can see we have
6 almost a \$200,000,000 difference in that -- I'm sorry, it's
7 over, it's \$207,000,000 difference that the actuarial value is
8 now understating what the market value is. So that gives us a
9 cushion to help alleviate some of the losses that might occur in
10 the future. And then the resulting unfunded liability, when we
11 take roughly 42.9 million dollars of liability, we subtract out
12 that actuarial value of assets and we get an unfunded liability
13 of 19.2 billion. And then that results in a funded ratio
14 improvement from 52 last year up to 55.2, so continuing to make
15 progress towards, you know, improving that funded ratio. At the
16 bottom of the screen, we kind of compare the actuarial report of
17 contributions from last year's valuation, which applies to
18 fiscal year 25, to this year's valuation, which applies to
19 fiscal year 26, and we can see that we -- there's about a
20 \$33,000,000 decrease in the actuarial required contributions.
21 As a percent of pay it's going down almost 4%. So we see the
22 normal costs went from 5.58% last year, just down a little bit
23 to 5.53. We'd expect that kind of movement from year to year as
24 more than new members that come into the plan are going into the
25 later tiers that have a lower benefit tier 4 has a lower normal

1 cost, so just by the shifting of the population in the plan and
2 the lower cost of the new tier, we should see a, you know, more
3 decline in that normal cost rate. The rate that we determine if
4 we're going to fund the accrued liability is the percent of
5 payroll drops from 42.7 down to 38.9. So the total ADEC as a
6 percent 44.4 compared to the last year, 48.31. You see where
7 we've noted the transfer, so 2024 the transfer amount in total,
8 just under 514,000,000. And again, for our purposes, we
9 discount that back, we're using just over 503,000,000.

10 MR. POULIN: This is Claude. I have a question. At
11 first when I reviewed this, I thought that the impact of the
12 transfer would appear on June 30, 2025 for fiscal year ending
13 June 30, 2025, but I assumed that this is set in concrete, and
14 the first time we see the result of the transfer of 514,000,000
15 is in 2026. Is that right?

16 MR. GARRETT: So that's correct. The effect of it
17 will reduce the ADEC as prepared in the '24 valuation, which
18 applies to the '26 fiscal year. That's correct, Claude.

19 MR. POULIN: Thank you.

20 MR. GARRETT: Looking in more -- well, let's see, let
21 me go back to where we're at there, and there's a couple of good
22 pages. Here is just a comparison over the years of the number
23 of actives, retired and then the liability and the assets of the
24 plan, but what's pretty apparent here is that we really kinda
25 have been pretty flat with the growth in active members. So we

1 had almost 50,000 in 2014 and we're just over 49,000 today, so
2 whether that has related to, you know, that persistent short
3 fall of members, I mean, there's more positions open than there
4 are employees filling it. I don't know if that's the continuing
5 cause of that, but we see the retirees have grown from just
6 under 46,000 in 2024 to just under 58,000 now. So that growth,
7 of course, means that we're going to see that the amount of
8 benefits paying to the retirees are growing compared to the
9 payroll of the active members. And we see that in that column
10 benefits as a percent of payroll. So we're up to about 60%. It
11 actually dropped because we had a much larger growth in payroll
12 of actives than we did in benefit payments to retirees this last
13 year, but still, so roughly 60% of the active payroll is what is
14 being paid out to the members, which means if the plan didn't
15 have any assets on hand and we were continuing to pay as you go
16 to fund this as it was many, many, many, years ago, you know, it
17 would cost roughly 60% of payroll to fund the benefits being
18 earned by the retirees under the benefits prescribed in the
19 plan. And then over to the right, just a comparison of the UAL.
20 You see we hit a peak in the UAL at 2020, 22 billion, 730
21 million, roughly, and it's now down to just under 20 billion.
22 So, again, a lot of that was the effect of the additional
23 funding, the transfers that have been coming in over that period
24 of time, but, you know, I think we certainly see a trend of the
25 UAL moving in the right direction. And let me hop over and

1 focus in on the assets. So here, this is page 22, this is where
2 we look in the details of the market value. We see the member
3 and state contributions. The federal money that comes in totals
4 about 2.4 billion in contributions coming in. The investment
5 earnings this year, net of investment related expenses, were
6 2,440,000,000 and there's other contributions there of
7 95,000,000. That's really kinda unwinding some of the discounts
8 that we had in the transfers in the prior year as well as I
9 think that also contains some additional -- others that were --
10 is going to be reported in the State Financial Report as well.
11 The disbursements you see how much we paid in benefit payments,
12 2.6 billion, refunds to members, 11.6 million. The interest on
13 those items 2.5 million, administrative expenses 21.3, 21.2 --
14 so in net, we had actually a 2.2 billion dollar excess of money
15 coming in in total. That's the contributions, the actual
16 external cash flow that comes in, plus the 2.4 billion dollar
17 investment earnings, and then we subtract out, you know, what is
18 being paid out, and we had an excess really of money coming
19 in -- inflows of two point 2.2 billion. So we see that growth
20 in the market value from last year 21.16 up 2.2 billion to
21 23.4 -- roughly 23.4 billion dollars. Our market rate of
22 return, again, actuaries, we kinda do this as a, you know, a
23 very rough approximation of what the return is. The treasurer's
24 office produces a more time weighted return, which is going to
25 be far more accurate. The rate of return we calculate is 11.45.

1 I think the Treasurer's office for SERS was 11.52, so again,
2 theirs is the more accurate, ours, again, is just an
3 approximation that these cash flows occur at the middle of the
4 year. And then we take that end of the year market value, and
5 then we add on to that the 503,000,000 dollar in discounted
6 amounts transferred that are being treated as receivables for
7 fiscal year '24. And that's where we get that final market
8 value of 23,890. Again, that's going to be about just over
9 10,000,000 dollars less than what's going to be reported as the
10 market value for SERS in the financial reporting of the State.
11 When we then take that over and do the actuarial smoothing, you
12 see we have the beginning of the actuarial value from last
13 year's valuation, 21.846 -- 847. And then we take the
14 contributions. This is not including that transfer. This is
15 just the amount of money that actually came in for the purpose
16 of paying off the ADECs. The others we take the disbursements
17 out. So we have a net cash flow of 218,000,000, which is
18 really, you know, a very favorable net external cash flow for
19 the plan, which is -- certainly there's limits to how much
20 negative cash flow a plan can sustain and this is far below that
21 limited amount.

22 The investment income, 2.44 billion, we expected 6.9%
23 rate of return, which results in this -- our expectation of
24 getting 1.5 billion in, so we exceeded that by quite a bit. Oh,
25 I'm sorry. Let's see here. I'm finding that if you touch too

1 many buttons on the screens here -- all right, so what we end up
2 with, it was an expected actuarial value of 23.6 billion. The
3 resulting difference is 260, and we move 20% towards -- 20
4 percent of that we're going to move toward the market value,
5 which is now greater than the actuarial value, so that results
6 in really having a 207,000,000 dollar buffer -- cushion, really
7 for, you know, to potentially help us offset future returns that
8 may not be as good. So that's the actuarial value of assets.

9 Next let's look at the liabilities in a little more
10 detail. So this is a lot of detail. So this is the liabilities
11 that we calculated both in the last year's valuation and this
12 year's by tier in the plan. You can see really the older tiers,
13 tier 1, B, C -- those liabilities are really decreasing each
14 year. And that's just as those members who retired under those
15 tiers are no longer with us, but then the later tiers, tier 4,
16 certainly and tier 3, we still see growth in there. Both
17 because the younger members are still accruing benefits and so
18 we're adding to the accrued liability for these groups. And
19 also this is where the new people are going into is the -- the
20 tier 4, all other. So we add to the active liability of 9.9
21 billion. We add what the liability is for those people that
22 have terminated membership but still have a vested benefit
23 payable in the future, 562,000,000. Then the present value for
24 all the annuities that we're currently in pay status with
25 retirees and beneficiaries of 32,363,000,000. So the total

1 accrued liability, I mentioned it before, 42.9 billion, we
2 compare that to the actuarial value assets. And, again, we back
3 into what the unfunded portion of the liability is, 19.2
4 billion. I'm looking at gain/loss this year, so these are the
5 sources of what unexpected changes occurred in what we would
6 have anticipated the liability to be. So this is a first year
7 in a while that we actually had a gain due to service
8 retirements. It's not a big gain, but it is a gain. It's great
9 to see a number without parentheses about it. Disability
10 retirements, slight losses, really slight losses all along the
11 way. Pay increases were the one that was really a little more
12 of a stand out, but still compared to what it has been with, you
13 know, CPI high, we expect that pay increases are probably going
14 to be in excess of what we expect, but this number is coming
15 down. We're turning back towards where we would expect those
16 pay increases to affect the liabilities.

17 New members is not really a loss. This is just -- we
18 didn't expect members -- when we did the last year's valuation
19 we had no expectation there were going to be new members in the
20 plan because they're not in the data. So when they do show up,
21 they usually show up with a portion of a year of service. So
22 that liability associated with that fractional year of service
23 is, you know, it shows here as an unexpected increase in the
24 liability, and therefore it has parentheses around it like it's
25 a loss, but it's not really a loss.

1 Investment income. It was a \$52,000,000 gain this
2 year, you know, on an actuarial value of assets, the return was
3 7.06 and we assumed 6.9%, so pretty close. Didn't really result
4 in a major gain, but the good news is, you know, we do have that
5 \$207,000,000 of that gain stored to help out in the future.

6 Post retirement mortality, so deaths after retirement,
7 a loss. This is the first loss in a while. It wasn't, you
8 know, it's not an enormous loss, but this is a first loss. We
9 certainly are going to watch that for the trend to see if, you
10 know, there might be a need to adjust further the plan's
11 mortality assumption. We do use a generational scale of
12 improvement in here, but sometimes that scale doesn't represent
13 the rate of improvement that's actually being experienced. So
14 we'll monitor that in the next experience study. And another
15 surprising change was we had a year that COLA's -- actually we
16 had a gain due to COLA's. So COLA's were a little bit less than
17 the percents that we would expect by the class based on their
18 dates of retirement. So we had roughly a \$51,000,000 gain due
19 to the cost of living adjustments in this valuation.

20 Other is just stuff that really can't be the
21 compounding nature of these things and also things it just can't
22 be identified by a source that we make an assumption for, 2.7
23 million. So in total, we had a total loss due to actuarial
24 experience of a 139,000,000 and then this is where we say, well,
25 we also got 503.7 million more than we expected in the assets

1 this year. So, the net gain or loss of the plan is
2 \$365,000,000. Any questions on the gain loss?

3 MR. POULIN: Yeah, John. I do have a question about
4 the post retirement mortality loss. It's 76.4 million, and you
5 said in the previous years there was a gain, right?

6 MR. GARRETT: Yeah. In almost all the previous years,
7 Claude.

8 MR. POULIN: What would be the reason in this year, in
9 the last year for a loss? Is it because COVID has killed
10 people, are they -- I'm not kidding. It might be the survival
11 of the fittest? Is that --

12 MR. GARRETT: Right, right. And so, I mean, when you
13 see a string of gains, right? All those gains were due to the
14 higher incidence of mortality we experienced during those COVID
15 years, and so you're right. So we have now a healthier group of
16 retirees left, and we're probably going to see a little bit of a
17 loss here. But again, what we want to -- you know, this 1 year
18 outcome could be anomalous or it could be, you know, an actual
19 trend that we need to pick up on with the next mortality
20 assumptions for the plan. But right now, we're not worried
21 about it. It's a pretty modest amount. It's like, I think it's
22 0.4 percent of the liability -- 0.4 percent of the liability.
23 So it's a pretty modest, you know, as far as the range of the
24 magnitude of it, but certainly something that we want to make
25 sure that we don't start seeing these losses grow due to post

1 retirement mortality. So that'll be a key point in our next
2 experience study, which is actually after next year, I think.

3
4 MS. NOLEN: John, I had a question on the COLA gain?

5 MR. GARRETT: Okay.

6 MS. NOLEN: Do you think that is mostly due to the
7 fact that now retirees have to wait 30 months before they get
8 their first COLA?

9 MR. GARRETT: No, because that's really a pretty small
10 portion of the people. It was really the -- I'm trying to think
11 of what group was the -- so, you know, so the largest group are
12 the people that have retired. I think it was the ones that
13 actually have, you know, controlled the liability more than
14 others. Those that retired before 2011, I think? And so their
15 COLA provisions, you know, based on the actual CPI. The CPI,
16 you know, was coming down, you know, so this really more than
17 anything represents that finally we're getting the CPI back into
18 a range that is a closer fit to the assumptions that we've made
19 based on, you know -- our assumptions were built on a 2.5% CPI
20 and then CPI went bananas. So I think what we're seeing both
21 with payroll growth or pay increases and COLAs is just this
22 movement back towards, you know, a realistic long term CPI that
23 is closer to what we've been assuming it to be.

24 MS. NOLEN: Okay.

25 MR. GARRETT: But they're actually -- when you look at

1 the different tiers of COLAs paid to the retirees based on their
2 retirement dates, about two out of the four tiers, the actual
3 rate that was provided to them in the adjustment was less than
4 what we assumed it to be.

5 MS. NOLEN: Thank you.

6 MR. GARRETT: All right. Moving off from gain/loss,
7 I'm just kinda looking at historical numbers. This is a great
8 chart. So this is a chart that was required way back in the day
9 in GASB 25 times. We still keep it in here because it is a
10 pretty good indication of trend. We have a funded ratio
11 historically. It goes back here, I think we're reflecting eight
12 valuations, and we can see the, you know, the increase in the
13 assets -- assets have more than doubled since 2016, which is
14 remarkable. So we had under 12 billion in actuarial value in
15 2016. We're now closing in on 24,000,000,000 and really on
16 market, it's, you know, just 100,000,000 less than 24,000,000,
17 it's 23.9 in market. So the actual accrued liability has gone
18 up about a third from, you know, that 32,000,000 in 2016 to 43
19 in this year. So it's great to see a plan that was not well
20 funded, see 37% funded in 2016. So, and to unwind that, right?
21 To improve that, you have to have higher growth and assets than
22 liabilities. And we're seeing that, so all the movements that
23 have been made through the years are effective in moving this
24 plan in the right direction.

25 So as a percent of payroll, you see the UAL is a

1 percent of payroll, peaked at 618% of payroll in 2020, and we're
2 back down to the 400% range, which is the lowest it's been in
3 this 8 valuation comparison.

4 Here's a look at the required contributions. And so,
5 you know, 2000, well, this again is going back 10 years. This
6 is a 10 year reflection. It covers a period of time really
7 since there was agreement that the State would fund a 100% of
8 the ADEC in these plans. So you see that they've been true to
9 their word. Any difference, even that one that occurred back in
10 fiscal year 2017, is more of a, you know, difference in payroll
11 versus actual pay, you know, the percent applied to the
12 payrolls. It's not a -- in our view anyway, it was not an
13 intentional understatement or under contribution of the ADEC.
14 It's kind of, you know, it was just really because the percent
15 of pay and payroll in that year did not produce the full ADEC
16 that was required. But I think since then the state has now
17 been really scheduling the ADEC as a dollar amount, and so we
18 don't really have even those differences. We see this year was
19 actually a 100 -- almost a 103% of the requirement was put in,
20 and that does not include the \$500,000,000. So it's kinda up to
21 the State whether they want to include that when they do their
22 percent contributed, but, you know, this is just looking at the
23 State's effort to pay the ADECs versus the ADECs and not
24 including those additional transfers that have come in.

25 MR. RYOR: Do you --

1 MR. GARRETT: Yes, sir.

2 MR. RYOR: This is Tim Ryor. Is there a summary
3 somewhere of, like, you know, the different transfers? I mean,
4 'cause I know they've been significant. It'd be interesting to
5 see how much of the increase in funding is basically just
6 related to more contributions.

7 MR. GARRETT: Yeah, you know, we actually made a
8 statement. Let me go to that statement. We included in this --
9 we're actually producing a more detailed letter for the
10 comptroller that shows the impact to the ADECs of the
11 additional -- these transfers through time, but we're still
12 waiting to get a better grasp of what is projected for the
13 teachers side of things for this year. So I might have blown
14 through the --

15 SPEAKER4: Hey John, I think that's on page 2 comment
16 four.

17 MR. GARRETT: There you go. I was -- I'm just sitting
18 here wheeling the mouse and blew right through it. There's
19 comment four. So you see that last sentence in comment four was
20 Through the 2024 valuation, accumulated transfers of SERS total
21 5.61 billion, which, you know, by themselves reflect a
22 \$477,000,000 decrease to the annual contribution requirement.
23 So, that's pretty awesome.

24 MR. POULIN: This is again about the transfer. Can we
25 expect this to be a recurring phenomena?

1 MR. GARRETT: Well, I certainly have been seeing a
2 trending towards smaller amounts, but, you know, I don't know.
3 You guys, you guys have the money trees up there. We don't have
4 any down here. I don't know where you find them, but you're
5 shaking them quite well and getting all that stuff out of there.

6
7 MS. NOLEN: I think we do expect another payment in
8 20 -- at the end of fiscal year 2025, but that's only, you know,
9 through 4 months of the year. That could change at any time.

10 MR. GARRETT: Yeah. I mean, it has -- it has, you
11 know, it's kind of defined in code what -- how it's -- you know,
12 how it's derived, and it's just, you know, it's been fortunate
13 that the state has had these amounts to transfer. And really
14 when you think about how much, I think in total between SERS and
15 teachers, they probably put in 8,000,000,000 maybe roughly in
16 that range. And what we're looking at is probably
17 \$18,000,000,000 in savings over the funding periods of these
18 plans. So it's pretty good since most governments are kinda
19 required to invest money in short term type of accounts, right?
20 You can't go out and buy Bitcoin with state revenue. So this is
21 a great place for them to get really a bang for the buck when
22 they do have excess because they're really -- they're paying off
23 stuff that has a 7%, 6.9% rate of return or really interest rate
24 embedded in. And then just to finish up -- this is back to
25 page 9 of the report where we determine the components of what

1 goes into the annual required contribution for the state this
2 year, and you see the total plan normal cost, 10.42 percent of
3 pay, 465,000,000. Of that, the members pay about 218,000,000,
4 just under half, which leaves the employer share of the normal
5 cost at 246 and a half million. The amortization cost for the
6 unfunded liability, which is, you know, the unfunded liability,
7 19.2 billion, but we're paying 1.7 billion on that, and so those
8 two total together to be the ADEC for 2026 fiscal year of 1.98
9 billion as a percent of pay. It's down to 44.4%. And then a
10 couple of pages -- God, did it again. Sorry. Let me get back a
11 couple of pages over here is what we projected to be for 2027.
12 So this is our best guess right now of what the '25 valuation
13 would look like. It would show a slight decrease in the normal
14 cost rate. It's up to 254,000,000. We expect the unfunded
15 liabilities to be really about 3,000,000 less in cost because we
16 do have \$207,000,000 of asset gains that we're going to flow
17 through a part of that next year. So we see the requirement
18 next year to go up a little bit, driven mostly because of the
19 increase in the normal cost, but 1,984,000,000 is what the
20 number we have next year as a percent of pay is down to 43.2%
21 though. And, Mr. Chairman, that's all we have for the details
22 of the actuarial value.

23 CHAIRMAN ADOMEIT: Okay. Claude, at this point we
24 make a motion to recommend that the Commission accept this
25 report. You're muted Claude.

1
2 MR. RYOR: Could I just ask one more follow up
3 question on that footnote on the note on page number four. This
4 is Tim Ryor again. So I -- and I don't know the tier, when you
5 say through the 2024 valuation, I don't know how far back that
6 goes. I don't know if you know that off the top of your head,
7 but, I mean, you know, on the next -- on the next page you have,
8 you know, the UAL going from roughly 15,000,000 in 2014 to 10
9 years later, 19,000,000. So if unless I'm reading this wrong, I
10 mean, it's fair to say that the decrease in UAL was completely
11 paid for. That wasn't gains and losses and, in fact, you know,
12 adjusted for that 5,000,000,000, it would have actually
13 increased by -- they would have less than tread water -- if they
14 didn't put in the extra contributions, then the UAL would have
15 gone up, not down.

16 MR. GARRETT: I absolutely agree, it would have gone
17 up, but you gotta remember, too. Pretty crazy time period. And
18 I'm sorry. This is John Garrett with CavMac. Pretty crazy time
19 period.

20 MR. RYOR: Oh, yeah. Actually, yeah.

21 MR. GARRETT: COLA's 9% -- 9% COLA's? I mean, that's
22 a killer right there.

23 MR. RYOR: Yeah, yeah, yeah, yeah.

24 MR. GARRETT: So, a lot of losses were paid for with
25 those additional monies that came in that did not impact the

1 ADEC then because they were kinda covered by those additional
2 contributions. But --

3 MR. RYOR: Yeah. Sorry. My math was wrong. I was
4 going for -- the UAL did go up going back all the way to 14, so
5 but it's down from, you know, it went up from there. So if you
6 take a later year -- and again, I don't know the timeframe of
7 that --

8 MR. GARRETT: Yeah, I think the first additional
9 transfer, Tim, came in '21, I believe.

10 MR. RYOR: Okay. So it's the -- a fair comparison is
11 going back to, like '21 or 2020, and so we're down -- yeah,
12 we're down 3.7 billion, but, so it is still fair to say that the
13 gains were fully paid for with the additional contributions.

14 MR. GARRETT: The losses? Yes.

15 MR. RYOR: Yeah, yeah.

16 MR. GARRETT: Yeah. And there were some pretty
17 tremendous ones if you think back to -- I think it was '22 was
18 both an asset loss and COLA loss that was pretty ugly.

19 MR. RYOR: Okay. Thank you.

20 MR. GARRETT: Yes, sir.

21 MR. RYOR: Sorry, didn't mean to --

22 MR. GARRETT: No problem.

23 CHAIRMAN ADOMEIT: Okay. Are we all set? Claude, do
24 we have a motion?

25 MR. POULIN: This is Claude. I move to accept the

1 Connecticut State Employee Retirement System Actuarial
2 Evaluation Report prepared as of June 30, 2024.

3 MR. BAILEY: Bailey, second.

4 CHAIRMAN ADOMEIT: Okay. Any further discussion?
5 Hearing none, all in favor say aye or raise your hand? It's
6 unanimous, the ayes have it.

7 CHAIRMAN ADOMEIT: Consideration of updated MERS
8 actuarial factors.

9 MR. GARRETT: Well, Mr. Chairman, this is John Garret
10 again, and because we still have the magic of sharing my screen,
11 I'm going to go through -- so with the MERS Experience Study
12 that was adopted earlier this year, the next step is really to
13 produce new factors for actuarial equivalents of optional forms
14 of benefits and ERF's and items like that, and so this, we've
15 produced them, we shared them with the Division. And here we
16 just want to show you a comparison of, you know, the changes in
17 those factors. So looking at this, this is the factors for a
18 100% joint survive at various ages of retiree and spouses,
19 general employees and public safety retirees. Because now this
20 year with the adoption of the Pub General Employee Table and the
21 Pub public safety tables, we have now split back out different
22 rates of mortality for public safety and general employees.

23 And so we have the old factors on the left columns
24 here for general employees, and then below that, public safety,
25 and then below that we have the newer factors. In the middle,

1 general employees and public safety, and then the comparison to
2 the right. And we show the comparison really as for every \$1000
3 of benefit being paid, how much does the benefit paid to the
4 retiree change? And you see that, you know, the largest
5 increase about \$25 per \$1000 dollars of benefit. And that's for
6 a very young retiree and a spouse of equal age 55 and 55. It
7 kinda tends down towards \$17 when you have an older retiree and
8 a younger spouse. That's for the general employees. Public
9 safety, we kinda see the same thing. It's actually a little bit
10 of a takeaway when you have those older retirees and younger
11 spouses, but for the most part, it's a pretty modest increase in
12 the benefit to be paid for future retirees under the new
13 assumptions for joint survivor 100% similar. Let me jump over
14 to the 50% joint survivor. It's roughly, you know, pretty close
15 to half of the -- what we saw on the last of the 100%. So we
16 see an increase here for the 55 year old retiree and spouse that
17 are general employees, about a \$14 dollar increase for every
18 \$1000 of benefit they're paid, and then for public safety, about
19 a \$10 dollar increase for every \$1000 that they're paid. And,
20 you know, with mortality, right? If we use the extreme right
21 that everybody's immortal, nobody dies, then there would be no
22 reductions for them, right? These factors would not reduce
23 anything because one life lives as long as two lives if they
24 live forever. So, as mortality improves, we should see that
25 these rates are going to come down. So mortality goes into play

1 with these rates, but also the discount rate. So we have a 6.9%
2 discount rate, so the drop from the -- back when it was, you
3 know, 8, 8 and a quarter, and then dropped it down. So when
4 we're down to 6.9, we've been at 6.9 for quite a while now. So,
5 you know, that's not impacting these rates as much. And really,
6 the discount factor is not as big a variable typically than the
7 mortality rates are.

8 The last set here, the Certain and Life. So plans
9 offer people to elect a 10 year Certain and Life or 20 year
10 Certain and Life. And you see here that a 20 year Certain and
11 Life on an elder retire, 67 year old, is, you know, roughly a
12 36.5 dollar increase per \$1000 of benefit they're going to earn,
13 and then for police and fire, it's only a \$9 dollar in increase.
14 So that's the magic of the differences in public safety versus
15 general employee mortality rates. And also, really the
16 comparison, it's really the change from the old mortality rates,
17 which was blended to what this is now distinct by occupation.
18 So the police were actually benefitting to some extent by having
19 blended mortality with general employees in determining the
20 factors before. So splitting them out and having public safety
21 as separate from general employees is a little bit of a drop
22 down for them. And then the other one are the ERFs. The ERFs
23 are going to go down a little bit as life extent -- you know,
24 life expands, a life expectancy is increased due to lower
25 mortality, the reduction for going out a little earlier is not

1 as much, so it's a pretty slight decrease in the reductions due
2 to early retirement elections.

3 So all in all, the adoption of these in MERS we think
4 over time, you know, this doesn't affect the actuarial liability
5 'cause these are, you know, deemed to be actuarial equivalent
6 factors for, you know, the plan develops liabilities based on
7 the normal form of the benefit of single life annuity, so
8 there's no impact to adopting these to the valuations. Just,
9 you know, over time and this version of actuarial equivalents
10 and, you know, we could have instances of gains and losses on
11 every individual in the plan. I would expect an instance of
12 gain or loss on every individual in the plan that retires under
13 the current assumptions as well as the future assumptions. So
14 with that, is there any questions concerning the MERS optional
15 form factors that were based on the new experience study adopted
16 by the Board this year. I'm sorry, adopted by the Commission
17 this year.

18 Just to add something, Mr. Chairman, this is John
19 Garrett again, that, you know, typically the use of these
20 factors are put off to a date in the future so that retirees
21 that might be impacted by it, you know, I don't see many
22 retirees getting damaged by the change in the factors, but you
23 still -- it's typically, you know, expected to be implemented at
24 a future date. And that date I mean, I would recommend January
25 1, 'cause it's pretty clean. You could push it to July 1. Once

1 again, it's -- it has no impact on the MERS valuations, so.

2 CHAIRMAN ADOMEIT: Claude, is this something we give
3 to the full commission? What is our practice?

4 MR. POULIN: I make a motion to accept. I move to
5 accept the updated Connecticut MERS optional form factors.

6 CHAIRMAN ADOMEIT: We recommend that the Commission
7 accept it right?

8 MR. POULIN: I'm sorry?

9 CHAIRMAN ADOMEIT: Aren't we recommending that the
10 Commission accept it?

11 MR. POULIN: Yes.

12 CHAIRMAN ADOMEIT: Okay. All right. Any further
13 discussion? We need a second. We need a second.

14 MR. BAILEY: Mike Bailey, I second.

15 CHAIRMAN ADOMEIT: All right. All in favor say aye or
16 raise your hand.

17 MS. CIESLAK: Peter, this is Cindy, you somehow muted
18 yourself again.

19 MR. GARRETT: I'll get some of my junk --

20 CHAIRMAN ADOMEIT: I must have wandered. Okay.

21 MS. CIESLAK: Peter, this is Cindy. We heard "All in
22 favor raise your hand" and so the outcome of the vote did not
23 get on the record.

24 CHAIRMAN ADOMEIT: Okay. All in favor raise your
25 hand, please. Opposed nay. Unanimous, the ayes have it.

1 Thank you very much. It's the only agenda that
2 doesn't have an end to it.

3 MR. GARRETT: Well, Mr. Chairman, it's because you
4 have actuaries -- there's actually no pauses for jokes either,
5 you noticed, right?

6 CHAIRMAN ADOMEIT: Oh, you manage to slip them in.
7 Okay. Then I guess we need a motion to adjourn.

8 MR. POULIN: I moved to adjourn.

9 MR. BAILEY: Bailey seconds.

10 CHAIRMAN ADOMEIT: All in favor say aye or raise your
11 hand. The ayes have it.

12 (Adjourned at 3:47 p.m.)

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CERTIFICATE

I certify that this document is a true and accurate description of the proceedings obtained from the recorded meeting of the State of Connecticut State Employees Retirement Commission Actuarial Subcommittee on November 20, 2024 to the best of my ability.

Wendy Malitsky

Wendy Malitsky